# 25. Climate Change and Greenhouse Gas Emissions

# 25.1 Introduction

This chapter includes (1) an environmental setting/affected environment for greenhouse gases and climate change, (2) a GHG impact analysis of the potential environmental effects of GHGs emitted by construction, operation, and maintenance of the proposed Project, and (3) a climate change sensitivity analysis of the projected changes in future climate and its expected effects on the proposed Project, as well as the environmental effects on climate from the proposed Project.

The GHG impact analysis and climate change sensitivity analysis presented in this chapter provide two related analyses of the proposed Project. The greenhouse gas emissions portion of this chapter is presented first, and focuses on the effect of the proposed Project's alternatives on climate change, including an evaluation of greenhouse gases produced as a result of implementation of the proposed Project alternatives. The impact analysis provides the analysis required by CEQA (*CEQA Guidelines* §15064.4) to determine whether the proposed Project would have an adverse impact on the environment by emitting GHGs that could contribute to further global climate change.

The regulatory setting for GHG emissions and climate change is discussed briefly in this chapter, and is presented in greater detail in Chapter 4 Environmental Compliance and Permit Summary.

The existing and potential changes in water operations, power generation, and pumping in the Extended and Secondary study areas as a result of construction, operation, and maintenance of the proposed Project were evaluated, and the associated changes in GHG emissions were estimated. GHG emissions are not directly linked to specific impacts at geographic locations; instead, emissions from individual sources around the globe, including those potential sources of emissions described as part of the proposed Project, result in contributions to global GHG concentrations in the atmosphere, which may result in impacts that manifest themselves at global, regional, and local scales. As a result, this chapter is not separated into analyses of the Extended, Secondary, and Primary study areas. Instead, GHG emissions were analyzed for the proposed Project in terms of short-term construction emissions and long-term operational and maintenance emissions. GHG emissions from implementation of the proposed Project were analyzed as a cumulative environmental impact; therefore, GHG emissions from the proposed Project have been placed in the context of the statewide, national, and global GHG emissions and global atmospheric concentrations of GHGs.

GHG emissions from the proposed Project are not tied directly to potential impacts of climate change. Instead, GHG emissions from the proposed Project and potential impacts of climate change on the proposed Project are handled separately.

The climate change sensitivity analysis provides an analysis of how projected future climate change could impact the performance and environmental impacts of the proposed Project with a focus on water resources and related systems. The climate change sensitivity analysis provides a discussion of the potential effects of climate change on the proposed Project alternatives, including the No Project/No Action Alternative and Alternatives A, B, and C.

# 25.2 Background

*Climate* is the average of conditions (based on averages of 20 to 30 years) of temperature, seasonality, precipitation, humidity, and types and frequency of extreme events, such as tornadoes or heat waves. For

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example, the climate of California's Central Valley is a Mediterranean climate, which is hot and dry during the summer and cool and damp in winter, with the majority of precipitation falling as rain in the winter months and tornadoes rarely occurring. Climate is unique to a particular location and changes on timescales of decades to centuries or millennia.

Climate change is a term used to describe large-scale shifts in existing (i.e., historically observed) patterns in Earth's climate system. Although the climate can and has changed in the past in response to natural drivers, recent climate change has been unequivocally linked to increasing concentrations of greenhouse gases (GHGs) in Earth's lower atmosphere and the rapid timescale on which these gases have accumulated (IPCC, 2007a). The major causes of this rapid loading of GHGs into the atmosphere include the burning of fossil fuels since the industrial revolution, agricultural practices, increases in livestock grazing, and deforestation.

The phenomenon known as the *greenhouse effect* keeps the atmosphere near the Earth's surface warm enough for the successful habitation of humans and other life forms. GHGs present in the Earth's lower atmosphere play a critical role in maintaining the Earth's temperature; GHGs trap some of the long-wave infrared radiation emitted from the Earth's surface that would otherwise escape to space (Figure 25-1). The Kyoto Protocol, which was adopted in December 1997, addresses the following six GHGs: carbon dioxide (CO<sub>2</sub>), methane (CH<sub>4</sub>), nitrous oxide (N<sub>2</sub>O), perfluorinated carbons (PFCs), sulfur hexafluoride (SF<sub>6</sub>), and hydrofluorocarbons (HFCs). CEQA Guidelines §15364.5 also identifies these six gases as GHGs.

Higher concentrations of heat-trapping GHGs in the atmosphere result in increasing global surface temperatures, a phenomenon commonly referred to as *global warming*. Higher global surface temperatures, in turn, result in changes to Earth's climate system, including, but not limited to: the jet stream; El Niño; the Indian monsoon; ocean temperature and acidity; the extent of alpine glaciers, sea ice and polar ice sheets; the extent of deserts; atmospheric water content; and the extent and health of boreal and tropical forests (IPCC, 2007a, 2007b).

The Intergovernmental Panel on Climate Change (IPCC) has been established by the World Meteorological Organization and United Nations Environment Programme to assess scientific, technical, and socioeconomic information relevant to the understanding of climate change, its potential impacts, and options for adaptation and mitigation. The IPCC is an organization of more than 800 scientists from around the world. It regularly publishes summary documents that analyze and consolidate all recent peer-reviewed scientific literature, providing a consensus of the state of the science. Thus, IPCC is viewed by governments, policymakers, and scientists as the leading international body on the science of climate change, and its summaries are considered to be the best available science. IPCC documents address change at the global and super-regional scales. Both IPCC studies and California-specific studies (e.g., California Air Resources Board [ARB], California Energy Commission [CEC], DWR, California Natural Resources Agency [CNRA], and U.S. Bureau of Reclamation [Reclamation]) that are based on IPCC data are referenced throughout this chapter.

The IPCC estimates that the average global temperature rise between the years 2000 and 2100 could range from 1.1°C, with no increase in GHG emissions above year 2000 levels, to 6.4°C, with substantial increase in GHG emissions (IPCC, 2007a). Large increases in global temperatures could have substantial adverse effects on the natural and human environments on the planet and in California.

# 25.3 Regulatory Setting

GHGs are evaluated and regulated at the federal, State, and local levels. In addition, climate change vulnerability assessment and adaptation and resiliency planning are encouraged (although not regulated or required) at the federal, State, and local levels. Provided below is a list of the applicable climate change and GHG laws, policies, guidance, and plans. These are discussed in detail in Chapter 4 Environmental Compliance and Permit Summary of this DEIR/EIS.

#### 25.3.1 Federal Plans, Policies, and Regulations

- Draft National Environmental Policy Act Guidance on Consideration of the Effects of Climate Change and Greenhouse Gas Emissions (February 2010)
- Greenhouse Gas Reporting (Rule, January 2010)
- Endangerment and Cause or Contribute Findings for Greenhouse Gases Under Section 202(a) of the Clean Air Act (January 2010)

# 25.3.2 State Plans, Policies, and Regulations

- California Environmental Quality Act Guidelines
- Senate Bill 97 (2007)
- Governor's Office of Planning and Research Technical Advisory on CEQA and Climate Change (2008)
- Executive Order S-3-05 (2005)
- California Renewables Portfolio Standard Program
- Assembly Bill 32 (California Global Warming Solutions Act of 2006)
- Senate Bill 1368
- Executive Order S-01-07 (2007)
- Executive Order S-13-08 (2008)
- Senate Bill 1771
- Climate Change Scoping Plan (2008)
- California Climate Change Adaptation Strategy (2009)
- California Cap and Trade Program
- Climate Action Plan Phase 1: Greenhouse Gas Emissions Reduction Plan
- California Air Pollution Control Officers Association Guidance Documents on Addressing GHGs under CEQA (2008) and Quantifying GHG Mitigation Measures (2010)

# 25.3.3 Regional and Local Plans, Policies, and Regulations

- Regional and Local Air District Programs
- County General Plans

All of the above laws, policies, guidance, and plans show California's commitment to reducing GHG emissions and climate change planning and will have important influences on current and future development patterns, behavior, and investments. With respect to the regulation of GHG emissions, California law is already more stringent than federal law, therefore, California entities that meet State level requirements will also comply with federal regulations at this time. California's key GHG regulation, AB 32, and the regulations and GHG emissions reduction programs that are in place to achieve the goals of AB 32, provide the regulatory framework under which all current and future projects will proceed and the GHG emissions restrictions with which projects will have to comply.

# 25.4 Greenhouse Gas Emissions

# 25.4.1 Environmental Setting/Affected Environment

#### 25.4.1.1 Global GHG Emissions

Global GHG emissions due to human activities have increased since pre-industrial times, with an increase of 70 percent occurring between 1970 and 2004. Carbon dioxide (CO<sub>2</sub>) is the most important anthropogenic GHG. Its annual emissions grew by approximately 80 percent between 1970 and 2004. An estimated 49 billion metric tons of CO<sub>2</sub> equivalent (CO<sub>2</sub>e) per year were emitted by global anthropogenic sources in 2004 (IPCC, 2007a).

Global atmospheric concentrations of CO<sub>2</sub>, CH<sub>4</sub>, and N<sub>2</sub>O have increased markedly as a result of human activities since 1750, and now far exceed pre-industrial values determined from ice cores spanning many thousands of years. Atmospheric concentrations of CO<sub>2</sub> (379 parts per million) and CH<sub>4</sub> (1,774 parts per billion) in 2005 exceed by far the natural range over the last 650,000 years. Global increases in CO<sub>2</sub> concentrations are due primarily to fossil fuel use, with land use change providing another significant, but smaller, contribution (IPCC, 2007a).

# 25.4.1.2 Principal GHG Emissions that Would be Generated by the Proposed Project

The primary GHGs that would be generated by the proposed Project are CO<sub>2</sub>, CH<sub>4</sub>, N<sub>2</sub>O, and SF<sub>6</sub>. Each of these gases is discussed below. Note that PFCs and HFCs are not discussed because these gases are primarily generated by industrial processes, which are not anticipated as part of the proposed Project.

To simplify reporting and analysis, methods have been set forth to describe emissions of GHGs in terms of a single gas. The most commonly accepted method to compare GHG emissions is the global warming potential (GWP) methodology defined in the IPCC reference documents (IPCC, 1996, 2001). The IPCC defines the GWP of various GHG emissions on a normalized scale that recasts all GHG emissions in terms of CO<sub>2</sub>e, which compares the gas in question to that of the same mass of CO<sub>2</sub> (CO<sub>2</sub> has a global warming potential of one by definition).

Table 25-1 lists the global warming potential of CO<sub>2</sub>, CH<sub>4</sub>, N<sub>2</sub>O, and SF<sub>6</sub>; their lifetimes; and abundances in the atmosphere in parts per trillion.

Table 25-1
Lifetimes and Global Warming Potential of Several Greenhouse Gases

Greenhouse Gas	Global Warming Potential (100 Years)	Lifetime (Years)	1998 Atmospheric Abundance (ppt)*
Carbon dioxide (CO <sub>2)</sub>	1	50 to 200	365,000,000
Methane (CH <sub>4)</sub>	21	9 to 15	1,745
Nitrous oxide (N <sub>2</sub> O)	310	120	314
Sulfur hexafluoride (SF <sub>6)</sub>	23,900	5.6	3,200

<sup>\*</sup>ppt = parts per trillion; 1 ppt is a mixing ratio unit indicating the concentration of a pollutant in ppt by volume. Source: IPCC, 1996, 2001.

#### **Carbon Dioxide**

CO<sub>2</sub> is the most important anthropogenic GHG and accounts for more than 75 percent of all GHG emissions caused by humans. Its atmospheric lifetime of 50 to 200 years ensures that atmospheric concentrations of CO<sub>2</sub> will remain elevated for decades even after mitigation efforts to reduce

GHG concentrations are promulgated (IPCC, 2007a). The primary sources of anthropogenic CO<sub>2</sub> in the atmosphere include the burning of fossil fuels (including motor vehicles), gas flaring, cement production, and land use changes (including deforestation).

#### **Methane**

CH<sub>4</sub>, the main component of natural gas, is the second most abundant GHG and has a GWP of 21 (IPCC, 1996). Sources of anthropogenic emissions of CH<sub>4</sub> include growing rice, raising cattle, combusting natural gas, landfill off-gassing, and mining coal (NOAA, 2005). Atmospheric CH<sub>4</sub> has increased from a preindustrial concentration of 715 parts per billion to 1,774 parts per billion in 2005 (IPCC, 2007b).

#### **Nitrous Oxide**

N<sub>2</sub>O is a powerful GHG, with a GWP of 310 (IPCC, 1996). Anthropogenic sources of N<sub>2</sub>O include agricultural processes (e.g., fertilizer application), nylon production, fuel-fired power plants, nitric acid production, and vehicle emissions. N<sub>2</sub>O also is used in rocket engines, race cars, and as an aerosol spray propellant. In the United States, more than 70 percent of N<sub>2</sub>O emissions are related to agricultural soil management practices, particularly fertilizer application. N<sub>2</sub>O concentrations in the atmosphere have increased 18 percent from preindustrial levels of 270 parts per billion to 319 parts per billion in 2005 (IPCC, 2007b).

#### **Sulfur Hexafluoride**

 $SF_6$ , a human-made chemical, is used as an electrical insulating fluid for power distribution equipment, in the magnesium industry, in semiconductor manufacturing, and also as a tracer chemical for the study of oceanic and atmospheric processes (USEPA, 2013). In 2005, atmospheric concentrations of  $SF_6$  were 5.6 parts per billion and steadily increasing in the atmosphere.  $SF_6$  is the most powerful of all GHGs listed in IPCC studies, with a GWP of 23,900 (IPCC, 1996).

# 25.4.1.3 GHG Emissions Inventories

A GHG inventory is a quantification of all GHG emissions and sinks within a selected physical and/or economic boundary. GHG inventories can be performed on a large scale (i.e., for global and national entities) or on a small scale (i.e., for a particular building or person). Although many processes are difficult to evaluate, several agencies have developed tools to quantify emissions from certain sources.

Table 25-2 outlines the most recent global, national, and Statewide GHG inventories to provide context of the magnitude of potential proposed Project-related emissions.

Table 25-2
Global, National, and Statewide Annual GHG Emissions Inventories

Emissions Inventory	CO₂e (Metric Tons)
2004 IPCC Global GHG Emissions Inventory	49,000,000,000
2011 USEPA National GHG Emissions Inventory	5,797,300,000
2011 ARB State GHG Emissions Inventory	448,110,000

Notes:

ARB = California Air Resources Board

 $CO_2e$  = carbon dioxide equivalent

GHG = greenhouse gas

IPCC = Intergovernmental Panel on Climate Change

USEPA = U.S. Environmental Protection Agency

Source: IPCC, 2007a; USEPA, 2013; ARB, 2013.

#### 25.4.2 Environmental Impacts/Environmental Consequences

#### 25.4.2.1 Proposed Project Greenhouse Gas Emissions Analysis

# **Evaluation Criteria and Thresholds of Significance**

Significance criteria represent the environmental thresholds that were used to identify whether an impact would be significant. *CEQA Guidelines* §15064.4 indicates:

- (a) The determination of the significance of greenhouse gas emissions calls for a careful judgment by the Lead Agency consistent with the provisions in §15064. A Lead Agency should make a good faith effort, based to the extent possible on scientific and factual data, to describe, calculate, or estimate the amount of greenhouse gas emissions resulting from a project. A Lead Agency shall have discretion to determine, in the context of a particular project, whether to:
  - (1) Use a model or methodology to quantify greenhouse gas emissions resulting from a project, and which model or methodology to use. The Lead Agency has discretion to select the model or methodology it considers most appropriate provided it supports its decision with substantial evidence. The Lead Agency should explain the limitations of the particular model or methodology selected for use; and/or
  - (2) Rely on a qualitative analysis or performance-based standards.
- (b) A Lead Agency should consider the following factors, among others, when assessing the significance of impacts from greenhouse gas emissions on the environment:
  - (1) The extent to which the project may increase or reduce greenhouse gas emissions as compared to the existing environmental setting.
  - (2) Whether the project emissions exceed a threshold of significance that the Lead Agency determines applies to the project.
  - (3) The extent to which the project complies with regulations or requirements adopted to implement a statewide, regional, or local plan for the reduction or mitigation of greenhouse gas emissions. Such requirements must be adopted by the relevant public agency through a public review process and must reduce or mitigate the project's incremental contribution of greenhouse gas emissions. If there is substantial evidence that the possible effects of a particular project are still cumulatively considerable notwithstanding compliance with the adopted regulations or requirements, an EIR must be prepared for the project.

For the purposes of this analysis, an alternative would result in a significant impact if it would result in the following:

#### • Generation of Cumulative GHG Emissions

Neither the CEQA nor NEPA Lead Agencies have established quantitative significance thresholds for GHG emissions; instead the proposed Project is evaluated on a case-by-case basis using up-to-date calculation and analysis methods. By enacting the Global Warming Solutions Act of 2006 (AB 32), the State Legislature has established statewide GHG emissions reduction targets. Further, the Legislature has determined that GHG emissions, as they relate to global climate change, are a source of adverse environmental impacts in California and should be addressed pursuant to CEQA. AB 32 did not amend CEQA, although the legislation identifies the myriad environmental problems in California caused by global warming (Health and Safety Code, Section 38501(a)). SB 97, in contrast, added explicit requirements that CEQA analysis address the impacts of GHG emissions (PRC Sections 21083.05 and 21097).

With respect to significance thresholds established for GHG emissions, no State or federal agency with jurisdiction over the NEPA or CEQA Lead Agencies has established a significance threshold that would apply to the proposed Project. Many regional air pollution control districts have established GHG emissions significance thresholds for CEQA purposes. However, these thresholds apply to only stationary sources, such as power plants or factories or to residential or commercial developments. Because the proposed Project is neither a stationary source, nor a residential or commercial development, these thresholds of significance would not apply.

Scientific studies (as best represented by the IPCC's periodic reports) demonstrate that climate change is already occurring due to past GHG emissions. Evidence suggests that global emissions must be reduced below current levels to avoid the most severe climate change impacts. Given the seriousness of climate change and the regional significance of the proposed Project, the proposed Project Lead Agencies have determined that, for the purposes of the proposed Project, any substantial increase in GHG emissions above net zero (0) would result in a significant impact. A net zero threshold represents the most conservative assessment of emissions. Proposed Project Lead Agencies have selected a net zero threshold to be cautious and to avoid under-representing potential impacts.

In accordance with scientific consensus regarding the cumulative nature of GHGs, the analysis provides a cumulative evaluation of GHG emissions. Unlike traditional cumulative impact assessments, this analysis is still project-specific in that it evaluates only direct emissions generated by the proposed Project. Because of the global nature of GHG emissions and impacts that result from those emissions, proposed Project emissions are placed into the context of current *global* atmospheric GHG concentrations and projections of future concentrations. The analysis does not specifically analyze emissions from past, present, and reasonably foreseeable projects in the Primary, Secondary, and Extended study areas.

#### **Impact Assessment Assumptions and Methodology**

#### **Assumptions**

The following assumptions were made regarding Project-related construction, operation, and maintenance impacts from greenhouse gas emissions:

- Direct Project-related construction, operation, and maintenance activities would occur in the Primary Study Area.
- Direct Project-related operational effects would occur in the Secondary Study Area.
- The only direct Project-related construction activity that would occur in the Secondary Study Area is the installation of an additional pump into an existing bay at the Red Bluff Pumping Plant.
- The only direct Project-related maintenance activity that would occur in the Secondary Study Area is the sediment removal and disposal at the two intake locations (i.e., Glenn-Colusa Irrigation District [GCID] Canal Intake and Red Bluff Pumping Plant).
- No direct Project-related construction or maintenance activities would occur in the Extended Study Area.
- Direct Project-related operational effects that would occur in the Extended Study Area are related to San Luis Reservoir operation; increased reliability of water supply to agricultural, municipal, and industrial water users; and the provision of an alternate Level 4 wildlife refuge water supply. Indirect effects to the operation of certain facilities that are located in the Extended Study Area, and indirect

effects to the consequent water deliveries made by those facilities, would occur as a result of implementing the alternatives.

- No additional channel stabilization, grade control measures, or dredging in the Sacramento River at or upstream of the proposed Delevan Pipeline Intake/Discharge facilities would be required.
- Construction activities are anticipated to occur between the hours of 6:00 a.m. and 7:00 p.m. Monday through Friday. Nighttime and weekend construction are not planned, but may occur on an as-needed basis.

#### Methodology

The proposed Project was evaluated to determine how construction and operations of proposed Project facilities would generate GHG emissions. GHG emissions associated with the proposed Project could contribute to the cumulatively considerable impact of global climate change by adding GHGs to the atmosphere. The discussion below reviews potential generation of GHG emissions for each of the proposed Project's action alternatives. For the purpose of this analysis, only changes in GHG emissions caused by construction and operation of the proposed Project are discussed. The GHG emissions estimated for the proposed Project's Alternatives A, B, and C were compared to Existing Conditions (for CEQA) and to future conditions associated with the No Project/No Action Alternative (for NEPA). Construction-related GHG emissions would result primarily from fuel combustion in construction equipment, trucks, and worker vehicles. To support calculations of GHG emissions, lists of the types and numbers of construction equipment and number of days required for construction of each proposed Project facility were developed by Project engineers, and assumptions were developed about hours of operation for each type of equipment (Barnes pers. comm., 2011).

Equipment-specific hours of use were multiplied by equipment-specific CO<sub>2</sub> emission factors to calculate total equipment emissions for construction of each proposed Project facility. Total CO<sub>2</sub> emissions for each proposed Project facility were estimated by summing the results of the equipment emissions.

For construction, emissions of other GHGs, such as  $CH_4$  and  $N_2O$ , were not estimated, due to the lack of equipment-specific emission factors for GHGs other than  $CO_2$ . Emissions of  $CH_4$  and  $N_2O$  from fuel combustion would be much lower than emissions of  $CO_2$ , contributing in the range of two to four percent of total  $CO_2$  emissions. Therefore, it was assumed that  $CH_4$  and  $N_2O$  emissions would not substantially contribute to the construction-related GHG emissions.

To estimate GHG emissions from maintenance activities, proposed Project facilities were grouped to reflect activities, personnel, and equipment that might be shared to optimize efficiency. Emissions were estimated for maintenance of the following proposed Project facilities:

- Pumping Plants, Intake and Outlet Facilities, Pumping/Generating Plants
- Reservoirs, Recreation Facilities, Dams, Roads, and Bridges
- Electrical Switchyards and Transmission Lines
- Tunnels, Pipelines, and Canals

DWR has developed estimates of the numbers and types of equipment, vehicles, and personnel needed for maintenance of the facilities (DWR, 2011). Equipment and personnel requirements for maintenance of facilities were assumed to be the same for proposed Project's Alternatives A, B, and C. Maintenance activities include both routine activities and major inspections. Routine activities would occur on a daily basis throughout the year, whereas major inspections would occur annually. Exhaust emissions from

equipment and vehicles were calculated using the EMFAC2011 (ARB, 2011) and CalEEMod (CAPCOA, 2013) models, respectively.

Estimating emissions from operation of the alternatives is complex and involves assumptions about the amount and timing of pumping and generating activities, the fuel source used to power pumping operations (fossil sources or renewable sources), and changes in the operation of existing State Water Project (SWP) and Central Valley Project (CVP) facilities as operations of the alternatives are integrated into the existing water delivery system and the California electrical distribution and balancing system. As discussed in Chapter 31 Power Production and Energy and summarized below, the proposed Project's action alternatives would consume energy during the pumping phase of operations, would generate electricity during the release phase of operations, and would be able to provide resource shifting and renewable integration services during pumpback operations. In addition, the seasonal operations of the proposed Project's action alternatives would make them highly conducive to operations during the pumping and generating phases that would likely result in reductions in GHG emissions.

Emissions from operation of the proposed Project's action alternatives were estimated by post processing the CALSIM II modeling runs used to analyze the impacts of the proposed Project's action alternatives throughout this document. CALSIM II provides estimates of the amount of water that would be pumped and released at each of the facilities during each month of the year for various water year types and hydrologic conditions. The pumping and releasing of water can be converted to electricity use and electricity generation by applying assumptions about efficiency of each pumping or generating plant. Chapter 31 Power Production and Energy describes assumptions of the proposed Project's power and energy operations, including pumpback operations and renewable integration services.

## **Operation of Proposed Project Alternatives**

Although each of the proposed Project alternatives has different features and would operate slightly differently, all alternatives share some commonalities among their operations that are important for analysis of GHG emissions.

As discussed in greater detail in Chapter 31 Power Production and Energy, during winter and spring, the proposed Project alternatives would typically function in the pumping phase when excess water flows down the Sacramento River. This is the time of year when hydroelectric generation and wind generation increase and demand for electricity decreases, thus much of the increased electricity load required to pump water out of the Sacramento River and into the reservoirs could be served by renewable electricity sources. Further, the largest electricity load from the proposed Project alternatives comes from lifting water from the proposed Holthouse Reservoir to the proposed Sites Reservoir. The proposed Holthouse Reservoir has been sized to accommodate a large amount of storage (up to six days of fill operations) allowing pumping operations to move water from the proposed Holthouse Reservoir to the proposed Sites Reservoir to occur at night or during other non-peak electricity demand periods or when renewable power is available.

During the summer and fall, the proposed Project alternatives would typically function in the generating phase, as water is released from the reservoirs to meet water supply and water quality objectives. This is the time of year that electricity demand increases to satisfy summer cooling requirements. The release of water from the proposed Sites Reservoir to the proposed Holthouse Reservoir could be timed to meet peak daytime demand for electricity, thereby displacing the need to operate high emissions power plants.

During times of the year when the proposed Project is not functioning in the pumping or generating phase, it could be operated to perform daily pumpback operations. Daily pumpback operations would allow the proposed Project to use power from various high efficiency sources, including renewables, to pump water from the proposed Holthouse Reservoir to the proposed Sites Reservoir typically during the nights and other low demand periods. Then, during higher demand periods, the water could be released back from the proposed Sites Reservoir to the proposed Holthouse Reservoir to generate electricity. Although this operation would actually consume more electricity than is generated, the net result would typically be reduced GHG emissions because electricity used to pump the water would be very low or zero GHG emissions sources, such as ultra efficient baseload gas fired power plants, nuclear, or renewable, and the generated electricity would displace the least efficient peaking power plants that emit higher levels of GHGs.

In addition to operation of the proposed Project's action alternatives' facilities, the implementation of any of the action alternatives would also result in changes to operations of existing CVP and SWP facilities including:

- Shasta Lake
- San Luis Reservoir
- Folsom Lake
- Trinity Lake
- Lake Oroville
- Banks Pumping Plant
- Jones Pumping Plant

Changes to operations of these facilities as a result of proposed Project operations are described in Chapter 6 Surface Water Resources.

Pumping at Banks and Jones pumping plants would likely increase because of increased water supply reliability created by the proposed Project's alternatives. Thus, additional electricity would be needed to operate the facilities to accommodate integration of the proposed Project facilities and operations.

The combined results of all changes in operation of SWP and CVP facilities are described below for each of the proposed Project's action alternatives.

Appendix 24A provides detailed equipment and emissions tables, emissions factors, and GHG emission calculations for proposed Project construction, operations, and maintenance activities for each of the proposed Project's action alternatives.

# **GHG Emissions Reduction Project Commitments**

Consistent with the requirements of the DWR Greenhouse Gas Emissions Reduction Plan (GGERP) (DWR, 2012a), all construction activities undertaken for the proposed Project would implement DWR's Construction Best Management Practices (BMPs). DWR's Construction BMPs are included in Appendix 25A.

In addition, as described in Chapter 3 Description of the Proposed Project/Proposed Action and Alternatives, the proposed Project would: (1) obtain at least 20 percent of the power used for pumping water from the Sacramento River and the proposed Holthouse Reservoir into the proposed Sites Reservoir from wind and/or solar energy, and (2) use at least 20 percent of the proposed Project's generated power

and/or served pump load to provide integration services needed to firm up highly variable wind and/or solar generation.

# **Topics Eliminated from Further Analytical Consideration**

No Project facilities or topics that are included in the significance criteria listed above were eliminated from further consideration in this chapter.

# Impacts Associated with the No Project/No Action Alternative

# Impact GHG-1: Generation of Cumulative GHG Emissions

The No Project/No Action Alternative includes implementation of projects and programs being constructed, or those that have gained approval, as of June 2009. The impacts of these projects have already been evaluated on a project-by-project basis, pursuant to CEQA and/or NEPA, and if these analyses were completed in the past three years, their potential for GHG emissions impacts has been addressed in those environmental documents.

Population growth is expected to occur in California throughout the period of Project analysis (i.e., 100 years), and is included in the assumptions for the No Project/No Action Alternative. A larger population could be expected to cause increases in GHG emissions from human activities. It is also expected that improved emissions controls and lower-emitting technologies would be developed in the future to reduce these emissions, consistent with State goals.

If the No Project/No Action Alternative is implemented, no proposed Project-related facilities would be constructed or operated. Therefore, this alternative would have no direct Project-related construction- or operations-related GHG emissions, when compared to Existing Conditions. In addition, no operations and maintenance of proposed Project-related facilities would occur if the No Project/No Action Alternative is implemented, other than the ongoing systemwide generation and use of electricity by the CVP and SWP facilities. Therefore, **there would not be a substantial adverse effect** from GHG emissions, when compared to Existing Conditions.

#### Impacts Associated with Alternative A

Impact GHG-1: Generation of Cumulative GHG Emissions

Construction, Operation, and Maintenance of the Proposed Project

#### **Project Construction Emissions**

Construction-related GHG emissions would result primarily from fuel combustion in construction equipment, trucks, and worker vehicles, from the production of concrete used for construction, and from the generation of electricity used during construction. Total estimated GHG emissions resulting from construction of Alternative A are summarized in Table 25-3.

Table 25-3
Estimated Total GHG Emissions from Construction of Alternative A (Metric Tons CO₂e)\*

Emissions from Mobile Construction Equipment*  Emissions From Concrete Production		Emissions from Construction Electricity Usage/Tunnel Boring Machine	Total Construction- Related Emissions	
184,206	47,017	4,297	235,520	

<sup>\*</sup>Calculated emissions based on Table 24A. A-5 in Appendix 24A.

The GHG emissions shown in Table 25-3 are the estimated total cumulative CO<sub>2</sub>e emissions that would occur over the nine-year construction period of Alternative A. Within the nine-year construction period, annual GHG emissions would fluctuate. Because GHG emissions are well dispersed in the atmosphere and persist for long periods of time (hundreds or thousands of years), estimates of emissions on a yearly basis are less meaningful than the total amount of emissions released during the discrete construction period. After construction is complete, emissions from these sources would cease.

# **Project Operation and Maintenance Emissions**

Once construction is complete, the proposed Alternative A facilities would begin to operate. Unlike construction emissions, operations emissions would occur over a long period of time, i.e., the useful life of the proposed Project. Operation of the proposed Alternative A facilities would involve both the use and generation of electricity, as described in Chapter 31 Power Production and Energy. The amount of GHG emissions from operation of Alternative A would depend on the specific sources of energy used for pumping water into the proposed reservoirs and other operational parameters. Further, electricity needed to pump water into the reservoirs and electricity generated by releasing water from the reservoirs would vary annually and seasonally, depending on hydrologic conditions.

As shown in Table 25-4, operation of the proposed Alternative A facilities (without consideration of pumpback operations) would result in an estimated long-term average net generation of -90 GWh/year (i.e., to operate the Alternative A facilities, all of the energy generated at the facilities would be needed and an additional 90 GWh of energy would be needed from other sources).

Table 25-4
Estimated Electricity Generation and Use from Operation of Alternative A Facilities without Consideration of Pumpback Operations (GWh/Year)<sup>a</sup>

		Existing Conditions	No Project/No Action Alternative	Alternative A	Alternative A Minus Existing Conditions	Alternative A Minus No Project/No Action Alternative
Project Facilities <sup>b</sup>						
Energy	Long-Term <sup>c</sup>	0	0	126	126	126
Generation	Dry and Criticald	0	0	129	129	129
Pumping Energy	Long-Term	13	13	229	217	216
Use	Dry and Critical	11	12	184	172	172
Net Generation	Long-Term	-13	-13	-103	-90	-90
	Dry and Critical	-11	-12	-54	-43	-43

<sup>&</sup>lt;sup>a</sup>Results are estimated using the NODOS Power model using data from the CALSIM II model.

GWH/year = gigawatt hours per year

Although operation of the proposed Alternative A facilities would result in a long-term average net use of electricity, the way the facilities would be operated and integrated into the California electricity market would actually result in annual reductions in GHG emissions. As discussed in Chapter 31 Power

<sup>&</sup>lt;sup>b</sup>Other related Tehama-Colusa Canal and Glenn-Colusa Irrigation District Canal pumping facilities are included; this results in non-zero values for Existing Conditions and the No Project/No Action Alternative.

<sup>&</sup>lt;sup>c</sup>Long-Term is the average quantity for the calendar years 1922 to 2002.

<sup>&</sup>lt;sup>d</sup>Dry and Critical is the average quantity for Dry and Critical years according to the Sacramento River 40-30-30 index. Note:

Production and Energy, water pumping would occur to the extent possible during times when renewable (zero emissions) electricity is available, and releases of water, which generate electricity, would be done to the extent possible when electricity is in high demand. Therefore, electricity generated at the proposed Alternative A facilities – with no emission of GHGs – would offset some of the most inefficient and highest emitting generating resources in the electricity market.

In addition to the analysis provided above, the proposed Alternative A facilities would be configured to allow substantial pumpback operations; i.e., pumping water from the proposed Holthouse Reservoir into the proposed Sites Reservoir during nighttime hours (when excess clean/cheap electricity is available) and then releasing the water back from the proposed Sites Reservoir to the proposed Holthouse during peak demand hours during the day (when the electricity generated can displace high emitting/high cost sources).

Alternative A would also be able to provide critical renewable integration services to the California grid that would facilitate additional renewable energy generation and further reduce GHG emissions. Solar and wind power are intermittent electricity sources; the electricity generated at a solar or wind power station fluctuates unpredictably as clouds obscure the sun or wind speeds decrease. To effectively integrate solar and wind power into an electricity grid, there must be appropriate backup power supplies to ensure that fluctuations in solar or wind generation are smoothed out so that sufficient supply exists in the grid to meet demand. Alternative A could provide this renewable integration service. Both in the pumping and generating phase, Alternative A would have the flexibility to modify its operations to balance generation from intermittent renewable electricity supplies. In the pumping phase, Alternative A would have ample storage at the proposed Holthouse Reservoir and variable speed pumps at the proposed Sites Pumping Plant that could quickly ramp up or down so that pumping from the proposed Holthouse Reservoir to the proposed Sites Reservoir could be slowed or delayed for up to several days to coincide with available renewable electricity. In the generation phase, the proposed Sites Pumping Plant's variable speed turbines could quickly ramp up or ramp down to provide additional generation when renewable electricity decreases or additional pumping load when renewable generation increases.

Chapter 3 Description of the Proposed Project/Proposed Action and Alternatives describes the commitment of the proposed Project to obtain at least 20 percent of the power used for pumping water from the Sacramento River and the proposed Holthouse Reservoir into the proposed Sites Reservoir from wind and/or solar energy, and to use at least 20 percent of the proposed Project's generated power and/or served pump load to provide integration services needed to firm up highly variable wind and/or solar generation. At this level of renewables use and renewable integration service, operational analyses indicate that implementation of Alternative A would result in GHG emissions reductions of approximately 22,200 metric tons of CO<sub>2</sub>e per year (Appendix 25A). This represents a very conservative estimate of the level of renewables that would be used to operate Alternative A and the level of renewable integration service that Alternative A could provide. If Alternative A were operated with 80 percent renewable power for pumping and provided 20 percent of pumping load for integration services, and 100 percent of generated electricity was used for integration services, operational analyses indicate that Alternative A would result in GHG emissions reductions of more than 138,000 metric tons of CO<sub>2</sub>e per year. Although operations would vary each year, all of these features would contribute to reducing overall GHG emissions from Alternative A and from the larger California electrical power grid. These two data points represent the likely potential range of GHG emissions reductions that would result from operation of Alternative A.

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Maintenance of Alternative A facilities would include regular inspections, land management activities, sediment removal from forebays, and servicing of pumping plants. Estimated emissions from maintenance activities are detailed in Appendix 24A and would total approximately 1,500 metric tons of CO<sub>2</sub>e per year.

As discussed in Section 25.4.1, any increase in emissions above net zero associated with Alternative A would be adverse. Construction of Alternative A would generate approximately 236,000 metric tons of CO<sub>2</sub>e emissions over the nine-year construction period. Once operations begin, maintenance activities would increase GHG emissions by 1,500 metric tons of CO<sub>2</sub>e; however, operations of Alternative A would be expected to reduce annual GHG emissions by between 22,000 and 138,000 metric tons of CO<sub>2</sub>e per year (Appendix 25A). Thus, it would take between two and 14 years of operation to completely offset the GHG emissions released during construction. After that time period, operation of Alternative A would contribute to lowering California's GHG emissions and would help California achieve its AB 32 GHG emissions reduction goals.

Because increases in GHG emissions associated with construction of Alternative A would be more than offset by reductions in GHG emissions from operation, there would be no long-term increase over the netzero threshold. Over the life of the proposed Project, Alternative A would be likely to substantially reduce GHG emissions. Therefore, implementation of Alternative A would result in a **less-than-significant impact**, when compared to Existing Conditions and the No Project/No Action Alternative.

#### Existing State Water Project Facilities Operational Emissions

Operation of Alternative A would result in modifications to the operations of existing SWP facilities, including Lake Oroville and the Thermalito Complex, and pumping and generating facilities along the California Aqueduct.

Table 25-5 shows that net generation (the amount of energy generated at hydroelectric generating facilities minus the amount of energy used at pumping facilities) would be negative, i.e., Alternative A operation would result in a net increase in the amount of energy needed annually to operate the SWP.

Alternative A operation would add approximately 429 GWh of additional net electricity demand over Existing Conditions on a long-term annual basis and 249 GWh of additional net electricity demand over the No Project/No Action Alternative on a long-term annual basis.

Additional energy needed to operate existing SWP facilities would be purchased by DWR as part of its ongoing energy purchasing and scheduling responsibilities for the SWP. Thus, analysis of the GHG impact of this additional electricity will be analyzed pursuant to the DWR GGERP framework (DWR, 2012a).

Operation of Alternative A would result in additional SWP energy demands in excess of 15 GWh/year; therefore, the GGERP procedure has been followed for projects that would increase SWP energy demand by 15 GWh/year or more.

In the GGERP, DWR developed estimates of historical, current, and future GHG emissions. Figure 25-2 shows those emissions as they were projected in the GGERP and how those emissions projections would change with the additional electricity demands needed to operate the SWP with the addition of Alternative A. As shown in Figure 25-2, in 2022 (the year that Alternative A is projected to go online), DWR total emissions would increase from approximately 977,000 metric tons of CO<sub>2</sub>e to nearly 1.16 million metric tons of CO<sub>2</sub>e. This elevated level would be approximately 150,000 metric tons of

Table 25-5
Electricity Generation and Use from Expected Changes in Operation at Existing State Water
Project Facilities as a Result of Implementation of Alternative A (GWh/Year)<sup>a</sup>

		Existing Conditions	No Project/No Action Alternative	Alternative A	Alternative A Minus Existing Conditions	Alternative A Minus No Project/No Action Alternative
SWP Facilities						
Energy Generation	Long-Term <sup>b</sup>	4,326	4,386	4,491	165	105
	Dry and Critical <sup>c</sup>	3,033	2,909	3,143	110	234
Pumping Energy Use	Long-Term	7,848	8,088	8,442	594	354
	Dry and Critical	6,354	6,013	6,768	414	755
Net Generation	Long-Term	-3,522	-3,702	-3,951	-429	-249
	Dry and Critical	-3,321	-3,104	-3,625	-304	-521

<sup>&</sup>lt;sup>a</sup>Results are estimated using the SWP Power model using data from the CALSIM II model.

GWh/year = gigawatt hours per year SWP = State Water Project

CO<sub>2</sub>e below DWR's designated GHG emissions reduction trajectory red line, which is the linear interpolation between DWR's 2020 GHG emissions goal and DWR's 2050 GHG emissions goal. The projection indicates DWR has already included sufficient excess GHG emissions reductions into its future activities, so that with the addition of 429 GWh of demand associated with Alternative A implementation, DWR would remain below its emissions reduction trajectory and would maintain its downward trajectory toward achieving its GHG emissions reduction goals. The calculations associated with projected emissions are included in Appendix 25A.

Given the scale of additional emissions that Alternative A would add to DWR's total GHG emissions, DWR finds that no additional actions or commitments would be required to implement Alternative A.

As shown in the analysis above and consistent with the analysis contained in the GGERP and associated Initial Study and Negative Declaration for the GGERP, Alternative A would not adversely affect DWR's ability to achieve the GHG emissions reduction goals set forth in the GGERP and would not conflict with any of the specific action GHG emissions reduction measures set forth in the GGERP. Consistent with the programmatic analysis framework set up in the GGERP, Alternative A would result in a **less-than-significant impact**, when compared to Existing Conditions and the No Project/No Action Alternative.

# Existing Central Valley Project Facilities Operational Emissions

DWR's GGERP cannot be used to evaluate environmental impacts associated with increased CVP pumping because emissions associated with CVP are not under DWR's control and are not included in the GGERP. Accordingly, GHG emissions resulting from increased CVP energy use are evaluated separately from GHG emissions generated as a result of SWP energy use.

Table 25-6 shows that under Existing Conditions and No Project/No Action Alternative, the CVP would generate approximately 3,590 GWh of excess hydroelectric power. This electricity would be sold into the California electricity market or directly to CVP power users.

<sup>&</sup>lt;sup>b</sup>Long-Term is the average quantity for the calendar years 1922 to 2002.

<sup>&</sup>lt;sup>e</sup>Dry and Critical is the average quantity for Dry and Critical years according to the Sacramento River 40-30-30 index. Notes:

Implementation of Alternative A would result in an increase in CVP electricity use of 25 to 28 GWh/year. This additional demand would be served by energy generated at CVP hydroelectric facilities that emit no GHGs, and therefore, would result in no GHG emissions.

With implementation of Alternative A, operation of the CVP would continue to yield a large net generation of clean GHG-emissions-free hydroelectric energy. However, the small increase in electricity usage to operate the CVP with Alternative A would result in a corresponding reduction in the supply of GHG-emissions-free electricity available to sell to California electricity users. This reduction in hydroelectric energy available for sale could result in a potential indirect effect of Alternative A, as electricity users acquire substitute electricity supplies that may result in GHG emissions (although additional conservation is also a possible outcome as well).

Table 25-6
Electricity Generation and Use from Expected Changes in Operation at Existing Central Valley
Project Facilities as a Result of Implementation of Alternative A (GWh/Year)<sup>a</sup>

		Existing Condition s	No Project/No Action Alternativ e	Alternative A	Alternativ e A Minus Existing Condition s	Alternative A Minus No Project/No Action Alternative
CVP Facilities <sup>b</sup>						
Energy	Long-Term <sup>c</sup>	4,712	4,701	4,711	-1	11
Generation	Dry and Criticald	3,533	3,513	3,500	-34	-13
Pumping Energy	Long-Term	1,124	1,116	1,152	27	36
Use	Dry and Critical	894	878	902	8	24
Net Generation	Long-Term	3,588	3,585	3,560	-28	-25
	Dry and Critical	2,639	2,635	2,598	-41	-37

<sup>&</sup>lt;sup>a</sup>Results are estimated using the LT-GEN model using data from the CALSIM II model.

CVP = Central Valley Project

GWh/year = gigawatt hours per year

It is unknown what type of power source (e.g., renewable, natural gas) would be substituted for CVP electricity or if some of the lost power would be replaced by higher efficiency power. Given State mandates for renewable energy and incentives for energy efficiency, it is possible that a considerable amount of this power would be replaced by renewable resources or would cease to be needed as a result of higher efficiency. However, to ensure a conservative analysis, indirect emissions were quantified for the entire quantity of electricity (28 GWh) using the current and future statewide energy mix (adjusted to reflect the Renewable Portfolio Standard [RPS]). The RPS requires investor-owned utilities to meet a minimum requirement percentage of their power that is provided by renewable sources each year.

Substitution of 28 GWh of electricity with a mix of sources similar to the current statewide mix (emissions factor of 300.0 metric tons of CO<sub>2</sub>e/GWh<sup>1</sup>) would result in emissions of 8,400 metric tons of

<sup>&</sup>lt;sup>b</sup>Tehama-Colusa Canal pumping facilities are also reported as Project facilities in Table 25-4.

<sup>&</sup>lt;sup>c</sup>Long-Term is the average quantity for the calendar years 1922 to 2002.

<sup>&</sup>lt;sup>d</sup>Dry and Critical is the average quantity for Dry and Critical years according to the Sacramento River 40-30-30 index. Notes:

<sup>&</sup>lt;sup>1</sup> eGrid 2012 Version 1.0 (Year 2009 data) CAMX subregion emissions factor for total output emissions rate. http://www.epa.gov/cleanenergy/documents/egridzips/eGRID2012V1\_0\_year09\_SummaryTables.pdf

 $CO_2e$ ; however, under expected future conditions (after full implementation of the RPS), emissions would be 6,460 metric tons of  $CO_2e^2$ .

These emissions could contribute to a cumulatively considerable effect, and could, therefore, be a **potentially significant impact**, when compared to Existing Conditions and the No Project/No Action Alternative. However, these emissions would be caused by dozens of independent electricity users making decisions about different ways to substitute for the lost power. Power purchases by private entities or public utilities in the private marketplace necessitated by a reduction in available CVP-generated hydroelectric power are beyond the control of the Lead Agencies. Further, monitoring to determine the actual indirect change in emissions as a result of Alternative A implementation would not be feasible.

# Open Water Surfaces and Tailraces Emissions

Implementation of Alternative A would include the construction of a surface storage reservoir and would result in the conversion of land that is currently used predominantly for cattle grazing to an open water surface. Research indicates that the surfaces of some reservoirs may be emitting or absorbing GHGs at material rates as a result of diffusion of  $CO_2$  and  $CH_4$  from the water into the atmosphere or from the atmosphere into the water. In addition, as stored water passes through hydroelectric turbines, GHGs that had been dissolved in the water come out of solution and are released to the atmosphere (also known as tailrace emissions). These types of emissions could represent sources or sinks of emissions from Alternative A; however, there are several factors that are not yet fully understood that make it difficult to adequately quantify potential emissions rates from the proposed Alternative A surface storage facilities.

These factors have been identified in both the absorption and emission of GHGs from reservoirs and other aquatic systems. In general, organic inputs, soil type and vegetation inundated, water quality parameters (dissolved oxygen, CO<sub>2</sub>, and CH<sub>4</sub>, temperature, pH), and duration of inundation have all been found to affect the GHG absorption and emissions characteristics of aquatic systems. In addition to these factors, natural aquatic systems have been shown to be the primary pathway in the global carbon cycle for transmitting carbon sequestered at the watershed level back to the atmosphere, into sediment deposition, or as dissolved carbon to the oceans (Cole et al., 2007). Thus, even if emissions from the surface and tailraces of reservoirs could be accurately quantified, it would not be clear whether the emissions of GHGs measured at the reservoir were different from the emissions that would have occurred within the watershed had the reservoir not been built. Because rivers are significant GHG emissions pathways, it is necessary to compare pre-reservoir watershed emissions with post-reservoir watershed emissions to determine the effect of the reservoir.

Recent studies have provided useful information about the potential scale of emissions from open water systems in temperate areas. Fifty-nine hydropower reservoirs, natural lakes, and rivers in the western and southwestern United States have been sampled to date (Soumis et al., 2004). This sampling shows that some reservoirs in California, Oregon, and Washington are GHG sinks and others have gross emissions equal to or less than natural lakes and rivers of the region (Tremblay et al., 2005). These studies suggest that the proposed Sites Reservoir, Holthouse Reservoir, and other open water facilities associated with Alternative A are unlikely to produce substantial GHG emissions.

<sup>&</sup>lt;sup>2</sup> Assumes a total output emissions rate of 230 mtCO<sub>2</sub>e/GWh based on shift in generation to 33 percent renewables for retail load.

Further, ARB has determined that, for the purpose of AB 32 Mandatory GHG Accounting, generation of hydroelectric power shall be excluded from the regulation<sup>3</sup>. The USEPA in its eGrid database (USEPA, 2012) of emissions factors for electricity generating facilities also associates a zero emissions factor to hydroelectric power generation. And finally, excluding biogenic sources of emissions from short-term changes in the form of carbon at stages of the active carbon cycle is a widely accepted practice in GHG accounting as indicated by the lack of protocols, guidance, and tools provided for accounting for these emissions in several important GHG protocols including: The GHG Protocol (<a href="www.ghgprotocol.org">www.ghgprotocol.org</a>), The Climate Registry (<a href="www.theclimateregistry.org">www.theclimateregistry.org</a>), and The American Carbon Registry (<a href="www.americancarbonregistry.org">www.americancarbonregistry.org</a>).

Based on these studies of emissions from open water systems and considering the zero emissions factor typically assigned to hydroelectric power generation, emissions associated with Alternative A's open water surfaces and tailraces would likely be a **less-than-significant impact**, when compared to Existing Conditions and the No Project/No Action Alternative. DWR has not quantified emissions from the surface or tailraces of proposed Alternative A facilities because the quantification would be speculative, considering the lack of protocols, guidance, and tools to do so.

#### **Impacts Associated with Alternative B**

Impact GHG-1: Generation of Cumulative GHG Emissions

Construction, Operation, and Maintenance of the Proposed Project

# **Project Construction Emissions**

Construction-related GHG emissions associated with Alternative B would result primarily from fuel combustion in construction equipment, trucks, and worker vehicles, and also from the production of concrete used for construction and from the generation of electricity used during construction. Total estimated GHG emissions resulting from construction of Alternative B are summarized in Table 25-7.

Table 25-7
Estimated Total GHG Emissions from Construction of Alternative B (Metric Tons CO₂e)\*

Emissions from Mobile Construction Equipment*  Emissions From Concrete Production		Emissions from Construction Electricity Usage/Tunnel Boring Machine	Total Construction- Related Emissions	
228,475	50,376	4,297	283,148	

<sup>\*</sup>Calculated emissions based on Table 24A. B-5 in Appendix 24A.

The emissions shown in Table 25-7 are the estimated total cumulative  $CO_2e$  emissions that would occur over the nine-year construction period of Alternative B. Within the nine-year construction period, annual emissions would fluctuate. Because GHG emissions are well dispersed in the atmosphere and persist for long periods of time (hundreds or thousands of years), estimates of emissions on a yearly basis are less meaningful than the total amount of emissions released during the discrete construction phase. After construction is complete, emissions from these sources would cease.

Once construction is complete, proposed Alternative B facilities would begin to operate. Unlike construction emissions, operations emissions would occur over a long period of time, i.e., the useful life of the proposed Project. Operation of the proposed Alternative B facilities would involve both the use and

 $<sup>^3</sup>$  California Code of Regulations, Title 17, Division 3, Chapter 1, Subchapter 10, Article 2, Section 95100.

generation of electricity, as described in Chapter 31 Power Production and Energy. The amount of GHG emissions from operation of Alternative B would depend on the specific sources of energy used for pumping water into the reservoir and other operational parameters. Further, electricity needed to pump water into the reservoirs and electricity generated by releasing water from the reservoirs would vary annually and seasonally, depending on hydrologic conditions.

As shown in Table 25-8, operation of the proposed Alternative B facilities (without consideration of pumpback operations) would result in a long-term average net generation of -79 GWh/year (i.e., to operate the Alternative B facilities, all of the energy generated at the facilities would be needed and an additional 79 GWh of energy would be needed from other sources).

Table 25-8
Estimated Electricity Generation and Use from Operation of Alternative B Facilities without Consideration of Pumpback Operations (GWh/Year)<sup>a</sup>

		Existing Conditions	No Project/No Action Alternative	Alternative B	Alternative B minus Existing Conditions	Alternative B minus No Project/No Action Alternative		
Project Facilities	Project Facilities <sup>b</sup>							
Energy	Long-Term <sup>c</sup>	0	0	104	104	104		
Generation	Dry and Criticald	0	0	100	100	100		
Energy Use	Long-Term	13	13	195	183	182		
	Dry and Critical	11	12	106	95	95		
Net Generation	Long-Term	-13	-13	-91	-79	-78		
	Dry and Critical	-11	-12	-6	5	6		

<sup>&</sup>lt;sup>a</sup>Results are estimated using the NODOS Power model using data from the CALSIM II model.

GWh/year = gigawatt hours per year

Although operation of the proposed Alternative B facilities would result in a long-term average net use of electricity, the way the facilities would be operated and integrated into the California electricity market would actually result in annual reductions in GHG emissions. As discussed in Chapter 31 Power Production and Energy, water pumping would occur to the extent possible during times when renewable (zero emissions) electricity is available, and releases of water, which generate electricity, would be done to the extent possible when electricity is in high demand. Therefore, electricity generated at the proposed Alternative B facilities – with no emission of GHGs – would offset some of the most inefficient and highest emitting generating resources in the electricity market.

In addition to the analysis provided above, the proposed Alternative B facilities would be configured to allow substantial pumpback operations; i.e., pumping water from the proposed Holthouse Reservoir into the proposed Sites Reservoir during nighttime hours (when excess clean/cheap electricity is available) and then releasing the water back from the proposed Sites Reservoir to the proposed Holthouse Reservoir

<sup>&</sup>lt;sup>b</sup>Other related Tehama-Colusa Canal and Glenn-Colusa Irrigation District Canal pumping facilities are included; this results in non-zero values for Existing Condition and No Project/No Action Alternative. Tehama-Colusa Canal pumping facilities are also reported as CVP facilities in Table 25-10.

<sup>&</sup>lt;sup>c</sup>Long-Term is the average quantity for the calendar years 1922 to 2002.

<sup>&</sup>lt;sup>d</sup>Dry and Critical is the average quantity for Dry and Critical years according to the Sacramento River 40-30-30 index. Note:

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during peak demand hours during the day (when the electricity generated can displace high emitting/high cost sources).

Alternative B would also be able to provide critical renewable integration services to the California grid that would facilitate additional renewable energy generation and further reduce GHG emissions. Solar and wind power are intermittent electricity sources; the electricity generated at a solar or wind power station fluctuates unpredictably as clouds obscure the sun or wind speeds decrease. To effectively integrate solar and wind power into an electricity grid, there must be appropriate backup power supplies to ensure that fluctuations in solar or wind generation are smoothed out so that sufficient supply exists in the grid to meet demand. Alternative B could provide this renewable integration service. Both in the pumping and generating phase, Alternative B would have the flexibility to modify its operations to balance generation from intermittent renewable electricity supplies. In the pumping phase, the Alternative B would have ample storage at the proposed Holthouse Reservoir and variable speed pumps at the proposed Sites Pumping Plant that could quickly ramp up or down so that pumping from the proposed Holthouse Reservoir to the proposed Sites Reservoir could be slowed or delayed for up to several days to coincide with available renewable electricity. In the generation phase, the proposed Sites Pumping Plant's variable speed turbines could quickly ramp up or ramp down to provide additional generation when renewable electricity decreases or additional pumping load when renewable generation increases.

Chapter 3 Description of the Proposed Project/Proposed Action and Alternatives describes the proposed Project's commitment to obtain at least 20 percent of the power used for pumping water from the Sacramento River and the proposed Holthouse Reservoir into the proposed Sites Reservoir from wind and/or solar energy, and to use at least 20 percent of the proposed Project's generated power and/or served pump load to provide integration services needed to firm up highly variable wind and/or solar generation. At this level of renewables use and renewable integration service, operational analyses indicate that implementation of Alternative B would result in GHG emissions reductions of approximately 29,400 metric tons of CO<sub>2</sub>e per year (Appendix 25A). This represents a very conservative estimate of the level of renewables that would be used to operate Alternative B and the level of renewable integration service that Alternative B could provide. If Alternative B were operated with 80 percent renewable power for pumping and provided 20 percent of pumping load for integration services, and 100 percent of generated electricity was used for integration services, operational analyses indicate that Alternative B would result in GHG emissions reductions of more than 135,600 metric tons of CO<sub>2</sub>e per year. Although operations would vary each year, all of these features would contribute to reducing overall GHG emissions from Alternative B and from the larger California electrical power grid. These two data points represent the likely potential range of GHG emissions reductions that would result from operation of Alternative B.

Maintenance of Alternative B facilities would include regular inspections, land management activities, sediment removal from forebays, and servicing of pumping plants. Estimated emissions from maintenance activities are detailed in Appendix 24A and would total approximately 1,500 metric tons of  $CO_2e$  per year.

As discussed in Section 25.4.2.1, any increase in emissions above net zero associated with Alternative B would be adverse.

Construction of Alternative B would generate approximately 283,000 metric tons of CO<sub>2</sub>e emissions over the nine-year construction period. Once operations begin, maintenance activities would increase GHG emissions by 1,500 metric tons of CO<sub>2</sub>e; however, operations of Alternative B would be expected to

reduce annual GHG emissions by between 29,400 and 135,600 metric tons of CO<sub>2</sub>e per year (Appendix 25A). Thus, it would take between two and 10 years of operation to completely offset the GHG emissions released during construction. After that time period, operation of Alternative B would contribute to lowering California's GHG emissions and would help California achieve its AB 32 GHG emissions reduction goals.

Because increases in GHG emissions from construction would be more than offset by reductions in GHG emissions from operation, there would be no long-term increase over the net-zero threshold. Over the life of the proposed Project, Alternative B would be likely to substantially reduce GHG emissions. Therefore, Alternative B would result in a **less-than-significant impact**, when compared to Existing Conditions and the No Project/No Action Alternative.

# **Project Operation and Maintenance Emissions**

#### Existing State Water Project Facilities Operational Emissions

Operation of Alternative B would result in modifications to the operations of existing SWP facilities including Lake Oroville and the Thermalito Complex, and pumping and generating facilities along the California Aqueduct.

Table 25-9 shows that net generation (the amount of energy generated at hydroelectric generating facilities minus the amount of energy used at pumping facilities) would be negative, i.e., Alternative B would result in a net increase in the amount of energy needed annually to operate the SWP.

Table 25-9
Electricity Generation and Use from Expected Changes in Operation at Existing State Water
Project Facilities as a Result of Implementation of Alternative B (GWh/Year)<sup>a</sup>

		Existing Conditions	No Project/No Action Alternative	Alternative B	Alternative B minus Existing Conditions	Alternative B minus No Project/No Action Alternative
SWP Facilities						
Energy	Long-Term <sup>b</sup>	4,326	4,386	4,493	167	107
Generation	Dry and Critical <sup>c</sup>	3,033	2,909	3,128	96	220
Energy Use	Long-Term	7,848	8,088	8,464	616	376
	Dry and Critical	6,354	6,013	6,727	373	714
Net Generation	Long-Term	-3,522	-3,702	-3,971	-449	-269
	Dry and Critical	-3,321	-3,104	-3,599	-277	-494

<sup>&</sup>lt;sup>a</sup>Results are estimated using the SWP Power model using data from the CALSIM II model.

GWh/year = gigawatt hours per year SWP = State Water Project

Alternative B would add approximately 449 GWh of additional net electricity demand over Existing Conditions on a long-term annual basis and 269 GWh of additional net electricity demand over the No Project/No Action Alternative on a long-term annual basis.

<sup>&</sup>lt;sup>b</sup>Long-Term is the average quantity for the calendar years 1922 to 2002.

<sup>&</sup>lt;sup>e</sup>Dry and Critical is the average quantity for Dry and Critical years according to the Sacramento River 40-30-30 index. Notes:

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Additional energy needed to operate existing SWP facilities would be purchased by DWR as part of its ongoing energy purchasing and scheduling responsibilities for the SWP. Thus, analysis of the GHG impact of this additional electricity will be analyzed pursuant to the DWR GGERP framework (DWR, 2012a).

Operation of Alternative B would result in additional SWP energy demands in excess of 15 GWh/year; therefore, the GGERP procedure has been followed for projects that would increase SWP energy demand by 15 GWh/year or more.

In the GGERP, DWR developed estimates of historical, current, and future GHG emissions. Figure 25-3 shows those emissions as they were projected in the GGERP and how those emissions projections would change with the additional electricity demands needed to operate the SWP with the addition of Alternative B. As shown in Figure 25-3, in 2022 (the year that Alternative B is projected to go online), DWR total emissions would increase from approximately 977,000 metric tons of CO<sub>2</sub>e to nearly 1.17 million metric tons of CO<sub>2</sub>e. This elevated level would be approximately 145,000 metric tons of CO<sub>2</sub>e below DWR's designated GHG emissions reduction trajectory red line, which is the linear interpolation between DWR's 2020 GHG emissions goal and DWR's 2050 GHG emissions goal. The projection indicates DWR has already built in sufficient excess GHG emissions reductions into its future activities that even with the addition of 449 GWh of demand, DWR would remain below its emissions reduction trajectory and would maintain its downward trajectory toward achieving its GHG emissions reduction goals. The calculations associated with projected emissions are included in Appendix 25A.

Given the scale of additional emissions that Alternative B would add to DWR's total GHG emissions, DWR finds that no additional actions or commitments are required to implement Alternative B.

As shown in the analysis above and consistent with the analysis contained in the GGERP and associated Initial Study and Negative Declaration for the GGERP, Alternative B would not adversely affect DWR's ability to achieve the GHG emissions reduction goals set forth in the GGERP and would not conflict with any of the specific action GHG emissions reduction measures set forth in the GGERP. Consistent with the programmatic analysis framework set up in the GGERP, Alternative B would result in a **less-than-significant impact**, when compared to Existing Conditions and the No Project/No Action Alternative.

#### Existing Central Valley Project Facilities Operational Emissions

DWR's GGERP cannot be used to evaluate environmental impacts associated with increased CVP pumping because emissions associated with CVP are not under DWR's control and are not included in the GGERP. Accordingly, GHG emissions resulting from increased CVP energy use are evaluated separately from GHG emissions generated as a result of SWP energy use.

Table 25-10 shows that under Existing Conditions and No Project/No Action Alternative, the CVP would generate approximately 3,590 GWh of excess hydroelectric power. This electricity would be sold into the California electricity market or directly to energy users.

Implementation of Alternative B would result in an increase of 14 to 17 GWh per year in CVP electricity use. This additional demand would be served by energy generated at CVP hydroelectric facilities that emit no GHGs, and therefore, would result in no GHG emissions.

With implementation of Alternative B, operation of the CVP would continue to yield a large net generation of clean GHG-emissions-free hydroelectric energy. However, the small increase in electricity usage to operate the CVP with Alternative B would result in a corresponding reduction in the supply of GHG-emissions-free electricity available to sell to California electricity users. This reduction in

hydroelectric energy available for sale could result in a potential indirect effect from Alternative B, as electricity users acquire substitute electricity supplies that may result in GHG emissions (although additional conservation is also a possible outcome as well).

It is unknown what type of power source (e.g., renewable, natural gas) would be substituted for CVP electricity or if some of the lost power would be made up with higher efficiency. Given State mandates for renewable energy and incentives for energy efficiency, it is possible that a considerable amount of this power would be replaced by renewable resources or would cease to be needed as a result of higher efficiency. However, to ensure a conservative analysis, indirect emissions were quantified for the entire quantity of electricity (32 GWh) using the current and future statewide energy mix (adjusted to reflect the RPS).

Table 25-10
Electricity Generation and Use from Expected Changes in Operation at Existing Central Valley
Project Facilities as a Result of Implementation of Alternative B (GWh/Year)<sup>a</sup>

		Existing Condition s	No Project/No Action Alternativ e	Alternative B	Alternativ e B Minus Existing Condition s	Alternative B Minus No Project/No Action Alternative
CVP Facilities <sup>b</sup>						
Energy	Long-Term <sup>c</sup>	4,712	4,701	4,718	6	18
Generation	Dry and Criticald	3,533	3,513	3,506	-27	-6
Energy Use	Long-Term	1,124	1,116	1,147	23	32
	Dry and Critical	894	878	902	8	25
Net Generation <sup>d</sup>	Long-Term	3,588	3,585	3,571	-17	-14
	Dry and Critical	2,639	2,635	2,604	-35	-31

<sup>&</sup>lt;sup>a</sup>Results are estimated using the LT-GEN model using data from the CALSIM II model.

CVP = Central Valley Project

GWh/year = gigawatt hours per year

Substitution of 32 GWh of electricity with a mix of sources similar to the current statewide mix (emissions factor of 300.0 mt $CO_2e/GWh^4$ ) would result in emissions of 9,600 metric tons of  $CO_2e$ ; however, under expected future conditions (after full implementation of the RPS), emissions would be 7,360 metric tons of  $CO_2e^5$ .

These emissions could contribute to a cumulatively considerable effect, and could, therefore, be a **potentially significant impact,** when compared to Existing Conditions and the No Project/No Action Alternative. However, these emissions would be caused by dozens of independent electricity users making decisions about different ways to substitute for the lost power. Power purchases by private entities or public utilities in the private marketplace necessitated by a reduction in available CVP-

<sup>&</sup>lt;sup>b</sup>Tehama-Colusa Canal pumping facilities are also reported as Project facilities in Table 25-8.

<sup>&</sup>lt;sup>c</sup>Long-Term is the average quantity for the calendar years 1922 to 2002.

<sup>&</sup>lt;sup>d</sup>Dry and Critical is the average quantity for Dry and Critical years according to the Sacramento River 40-30-30 index. Notes:

<sup>&</sup>lt;sup>4</sup> eGrid 2012 Version 1.0 (Year 2009 data) CAMX subregion emissions factor for total output emissions rate. http://www.epa.gov/cleanenergy/documents/egridzips/eGRID2012V1\_0\_year09\_SummaryTables.pdf

<sup>&</sup>lt;sup>5</sup> Assumes a total output emissions rate of 230 mtCO<sub>2</sub>e/GWh based on shift in generation to 33 percent renewables for retail load.

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generated hydroelectric power are beyond the control of the Lead Agencies. Further, monitoring to determine the actual indirect change in emissions as a result of Alternative B would not be feasible.

# Open Water Surfaces and Tailraces Emissions

Refer to the **Impact GHG-1** discussion for Alternative A for open water surfaces and tailraces. That discussion also applies to Alternative B.

#### **Impacts Associated with Alternative C**

Impact GHG-1: Generation of Cumulative GHG Emissions

Construction, Operation, and Maintenance of the Proposed Project

# **Project Construction Emissions**

Construction-related GHG emissions would result primarily from fuel combustion in construction equipment, trucks, and worker vehicles, and also from the production of concrete used for construction and from the generation of electricity used during construction. Total GHG emissions resulting from construction of Alternative C are summarized in 25-11.

Table 25-11
Estimated Total GHG Emissions from Construction of Alternative C (Metric Tons CO₂e)\*

Emissions from Mobile Construction Equipment*  Emissions From Concrete Production		Emissions from Construction Electricity Usage/Tunnel Boring Machine	Total Construction- Related Emissions	
228,475	50,376	4,297	283,148	

<sup>\*</sup>Calculated emissions based on Table 24A. B-5 in Appendix 24A.

The emissions shown in Table 25-11 are the estimated total cumulative CO<sub>2</sub>e emissions that would occur over the nine-year construction period of Alternative C. Within the nine-year construction period, annual emissions would fluctuate. Because GHG emissions are well dispersed in the atmosphere and persist for long periods of time (hundreds or thousands of years), estimates of emissions on a yearly basis are less meaningful than the total amount of emissions released during the discrete construction phase. After construction is complete, emissions from these sources would cease.

Once construction is complete, proposed Alternative C facilities would begin to operate. Unlike construction emissions, operations emissions would occur over a long and unknown period of time, i.e., the useful life of the proposed Project. Operation of the proposed Alternative C facilities would involve both the use and generation of electricity, as described in Chapter 31 Power Production and Energy. The amount of GHG emissions from operation of Alternative C would depend on the specific sources of energy used for pumping water into the reservoir and other operational parameters. Further, electricity needed to pump water into the reservoirs and electricity generated by releasing water from the reservoirs would vary annually and seasonally, depending on hydrologic conditions.

As shown in Table 25-12, operation of the Alternative C facilities (without consideration of pumpback operations) would result in a long-term average net generation of -108 GWh/year (i.e., to operate the Alternative C facilities, all of the energy generated at the facilities would be needed and an additional 108 GWh of energy would be needed from other sources).

Although operation of the Alternative C facilities would result in a long-term average net use of electricity, the way the facilities would be operated and integrated into the California electricity market would actually result in annual reductions in GHG emissions. As discussed in Chapter 31 Power Production and Energy, water pumping would occur to the extent possible during times when renewable (zero emissions) electricity is available, and releases of water, which generate electricity, would be done to the extent possible when electricity is in high demand. Therefore, electricity generated at the proposed Alternative C facilities – with no emission of GHGs – would offset some of the most inefficient and highest emitting generating resources in the electricity market.

Table 25-12
Estimated Electricity Generation and Use from Operation of Alternative C Facilities without Consideration of Pumpback Operations (GWh/Year)<sup>a</sup>

		Existing Condition s	No Project/No Action Alternativ e	Alternative C	Alternativ e C Minus Existing Condition s	Alternative C Minus No Project/No Action Alternative
Project Facilities <sup>b</sup>	Project Facilities <sup>b</sup>					
Energy	Long-Term <sup>c</sup>	0	0	157	157	157
Generation	Dry and Criticald	0	0	173	173	173
Energy Use	Long-Term	13	13	278	265	265
	Dry and Critical	11	12	199	188	11
Net Generation	Long-Term	-13	-13	-121	-108	-108
	Dry and Critical	-11	-12	-26	-15	-14

<sup>&</sup>lt;sup>a</sup>Results are estimated using the NODOS Power model using data from the CALSIM II model.

GWh/year = gigawatt hours per year

In addition to the analysis provided above, the proposed Alternative C facilities would be configured to allow substantial pumpback operations; i.e., pumping water from the proposed Holthouse Reservoir into the proposed Sites Reservoir during nighttime hours (when excess clean/cheap electricity is available) and then releasing the water back from the proposed Sites Reservoir to the proposed Holthouse Reservoir during peak demand hours during the day (when the electricity generated can displace high emitting/high cost sources).

Alternative C would also be able to provide critical renewable integration services to the California grid that would facilitate additional renewable energy generation and further reduce GHG emissions. Solar and wind power are intermittent electricity sources; the electricity generated at a solar or wind power station fluctuates unpredictably as clouds obscure the sun or wind speeds die down. To effectively integrate solar and wind power into an electricity grid, there must be appropriate backup power supplies to ensure that fluctuations in solar or wind generation are smoothed out so that sufficient supply exists in the grid to meet demand. Alternative C could provide this integration service. Both in the pumping and generating phase, the Alternative C would have the flexibility to modify its operations to balance generation from intermittent renewable electricity supplies. In the pumping phase, has Alternative C would have ample

<sup>&</sup>lt;sup>b</sup>Other related Tehama-Colusa Canal and Glenn-Colusa Irrigation District Canal pumping facilities are included; this results in non-zero values for Existing Condition and No Project/No Action Alternative. Tehama-Colusa Canal pumping facilities are also reported as CVP facilities in Table 25-14.

<sup>&</sup>lt;sup>c</sup>Long-Term is the average quantity for the calendar years 1922 to 2002.

<sup>&</sup>lt;sup>d</sup>Dry and Critical is the average quantity for Dry and Critical years according to the Sacramento River 40-30-30 index. Note:

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storage at the proposed Holthouse Reservoir and variable speed pumps at the proposed Sites Pumping Plant that could quickly ramp up or down so that pumping from the proposed Holthouse Reservoir to the proposed Sites Reservoir could be slowed or delayed for up to several days to coincide with available renewable electricity. In the generation phase, the proposed Sites Pumping Plant's variable speed turbines could quickly ramp up or ramp down to provide additional generation when renewable electricity decreases or additional pumping load when renewable generation increases.

Chapter 3 Description of the Proposed Project/Proposed Action and Alternatives describes the proposed Project's commitment to obtain at least 20 percent of the power used for pumping water from the Sacramento River and the proposed Holthouse Reservoir into the proposed Sites Reservoir from wind and/or solar energy, and to use at least 20 percent of the proposed Project's generated power and/or served pump load to provide integration services needed to firm up highly variable wind and/or solar generation. At this level of renewables use and renewable integration service, operational analyses indicate that Alternative C would result in GHG emissions reductions of approximately 25,000 metric tons of CO<sub>2</sub>e per year (Appendix 25A). This represents a very conservative estimate of the level of renewables that would be used to operate Alternative C and the level of renewable integration service that Alternative C could provide. If Alternative C were operated with 80 percent renewable power for pumping and provided 20 percent of pumping load for integration services, and 100 percent of generated electricity was used for integration services, operational analyses indicate that Alternative C would result in GHG emissions reductions of more than 147,500 metric tons of CO<sub>2</sub>e per year. Although operations would vary each year, all of these features would contribute to reducing overall GHG emissions from Alternative C and from the larger California electrical power grid. These two data points represent the likely potential range of GHG emissions reductions that would result from operation of Alternative C.

Maintenance of Alternative C facilities would include regular inspections, land management activities, sediment removal from forebays, and servicing of pumping plants. Estimated emissions from maintenance activities are detailed in Appendix 24A and would total approximately 1,500 metric tons of  $CO_{2}e$  per year.

As discussed in Section 25.4.2.1, any increase in emissions above net zero associated with Alternative C would be adverse.

Construction of Alternative C would generate approximately 283,000 metric tons of CO<sub>2</sub>e emissions over the nine-year construction period. Once operations begin, maintenance activities would increase GHG emissions by 1,500 metric tons of CO<sub>2</sub>e; however, operations of Alternative C would be expected to reduce annual GHG emissions by between 25,000 and 147,500 metric tons of CO<sub>2</sub>e per year (Appendix 25A). Thus, it would take between two and 12 years of operation to completely offset the GHG emissions released during construction. After that time period, operation of Alternative C would contribute to lowering California's GHG emissions and would help California achieve its AB 32 GHG emissions reduction goals.

Because increases in GHG emissions from construction would be more than offset by reductions in GHG emissions from operation, there would be no long-term increase over the net-zero threshold. Over the life of the proposed Project, Alternative C would be likely to substantially reduce GHG emissions. Therefore, Alternative C would result in a **less-than-significant impact**, when compared to Existing Conditions and the No Project/No Action Alternative.

#### **Project Operation and Maintenance Emissions**

#### Existing State Water Project Facilities Operational Emissions

Operation of Alternative C would result in modifications to the operations of existing SWP facilities including Lake Oroville and the Thermalito Complex, and pumping and generating facilities along the California Aqueduct.

Table 25-13 shows that net generation (the amount of energy generated at hydroelectric generating facilities minus the amount of energy used at pumping facilities) would be negative, i.e., Alternative C would result in a net increase in the amount of energy needed annually to operate the SWP.

Table 25-13
Electricity Generation and Use from Expected Changes in Operation at Existing State Water
Project Facilities as a Result of Implementation of Alternative C (GWh/Year)<sup>a</sup>

		Existing Conditions	No Project/No Action Alternative	Alternative C	Alternative C Minus Existing Conditions	Alternative C Minus No Project/No Action Alternative
SWP Facilities						
Energy Generation	Long-Term <sup>b</sup>	4,326	4,386	4,496	170	110
	Dry and Critical <sup>c</sup>	3,033	2,909	3,168	136	259
Energy Use	Long-Term	7,848	8,088	8,473	625	385
	Dry and Critical	6,354	6,013	6,848	494	834
Net Generation	Long-Term	-3,522	-3,702	-3,977	-455	-275
	Dry and Critical	-3,321	-3,104	-3,679	-358	-575

<sup>&</sup>lt;sup>a</sup>Results are estimated using the SWP Power model using data from the CALSIM II model.

GWh/year = gigawatt hours per year SWP = State Water Project

Alternative C would add approximately 455 GWh of additional net electricity demand over Existing Conditions on a long-term annual basis and 275 GWh of additional net electricity demand over the No Project/No Action Alternative on a long-term annual basis.

Additional energy needed to operate existing SWP facilities would be purchased by DWR as part of its ongoing energy purchasing and scheduling responsibilities for the SWP. Thus, analysis of the GHG impact of this additional electricity will be analyzed pursuant to the DWR GGERP framework (DWR, 2012a).

Operation of Alternative C would result in additional SWP energy demands in excess of 15 GWh/year; therefore, the GGERP procedure has been followed for projects that would increase SWP energy demand by 15 GWh/year or more.

In the GGERP, DWR developed estimates of historical, current, and future GHG emissions. Figure 25-4 shows those emissions as they were projected in the GGERP and how those emissions projections would change with the additional electricity demands needed to operate the SWP with the addition of Alternative C. As shown in Figure 25-4, in 2022 (the year that Alternative C is projected to go online), DWR total emissions would increase from approximately 977,000 metric tons of CO<sub>2</sub>e to nearly 1.18 million metric tons of CO<sub>2</sub>e. This elevated level is still approximately 140,000 metric tons of CO<sub>2</sub>e

<sup>&</sup>lt;sup>b</sup>Long-Term is the average quantity for the calendar years 1922 to 2002.

<sup>&</sup>lt;sup>e</sup>Dry and Critical is the average quantity for Dry and Critical years according to the Sacramento River 40-30-30 index. Notes:

below DWR's designated GHG emissions reduction trajectory red line, which is the linear interpolation between DWR's 2020 GHG emissions goal and DWR's 2050 GHG emissions goal. The projection indicates DWR has already built in sufficient excess GHG emissions reductions into its future activities that even with the addition of 455 GWh of demand, DWR would remain below its emissions reduction trajectory and would maintain its downward trajectory toward achieving its GHG emissions reduction goals. The calculations associated with projected emissions are included in Appendix 25A.

Given the scale of additional emissions that Alternative C would add to DWR's total GHG emissions, DWR finds that no additional actions or commitments are required to implement Alternative C.

As shown in the analysis above and consistent with the analysis contained in the GGERP and associated Initial Study and Negative Declaration for the GGERP, Alternative C would not adversely affect DWR's ability to achieve the GHG emissions reduction goals set forth in the GGERP and would not conflict with any of the specific action GHG emissions reduction measures set forth in the GGERP. Consistent with the programmatic analysis framework set up in the GGERP, Alternative C would result in a **less-than-significant impact**, when compared to Existing Conditions and the No Project/No Action Alternative.

## Existing Central Valley Project Facilities Operational Emissions

DWR's GGERP cannot be used to evaluate environmental impacts associated with increased CVP pumping, as emissions associated with CVP are not under DWR's control and are not included in the GGERP. Accordingly, GHG emissions resulting from increased CVP energy use are evaluated separately from GHG emissions generated as a result of SWP energy use.

Table 25-14 shows that under Existing Conditions and No Project/No Action Alternative, the CVP would generate approximately 3,590 GWh of excess hydroelectric power. This electricity would be sold into the California electricity market or directly to energy users.

Table 25-14
Electricity Generation and Use from Expected Changes in Operation at Existing Central Valley
Project Facilities as a Result of Implementation of Alternative C (GWh/Year)<sup>a</sup>

CVP Facilities <sup>b</sup>		Existing Conditions	No Project/No Action Alternative	Alternative C	Alternative C Minus Existing Conditions	Alternative C Minus No Project/No Action Alternative
Energy Generation	Long-Term <sup>c</sup>	4,712	4,701	4,715	3	14
	Dry and Criticald	3,533	3,513	3,479	-54	-34
Energy Use	Long-Term	1,124	1,116	1,155	31	40
	Dry and Critical	894	878	901	8	24
Net Generation <sup>d</sup>	Long-Term	3,588	3,585	3,559	-28	-26
	Dry and Critical	2,639	2,635	2,578	-62	-58

<sup>&</sup>lt;sup>a</sup>Results are estimated using the LT-GEN model using data from the CALSIM II model.

CVP = Central Valley Project GWh/year = gigawatt hours per year

<sup>&</sup>lt;sup>b</sup>Tehama-Colusa Canal pumping facilities are also reported as Project facilities in Table 25-12.

<sup>&</sup>lt;sup>c</sup>Long-Term is the average quantity for the calendar years 1922 to 2002.

<sup>&</sup>lt;sup>d</sup>Dry and Critical is the average quantity for Dry and Critical years according to the Sacramento River 40-30-30 index.

Implementation of Alternative C would result in an increase of 26 to 28 GWh per year in CVP electricity use. This additional demand would be served by energy generated at CVP hydroelectric facilities that emit no GHGs, and therefore, would result in no GHG emissions.

With implementation of Alternative C, operation of the CVP would continue to yield a large net generation of clean GHG-emissions-free hydroelectric energy. However, the small increase in electricity usage to operate the CVP with Alternative C would result in a corresponding reduction in the supply of GHG-emissions-free electricity available to sell to California electricity users. This reduction in hydroelectric energy available for sale could result in a potential indirect effect from Alternative C, as electricity users acquire substitute electricity supplies that may result in GHG emissions (although additional conservation is also a possible outcome as well).

It is unknown what type of power source (e.g., renewable, natural gas) would be substituted for CVP electricity or if some of the lost power would be made up with higher efficiency. Given State mandates for renewable energy and incentives for energy efficiency, it is possible that a considerable amount of this power would be replaced by renewable resources or would cease to be needed as a result of higher efficiency. However, to ensure a conservative analysis, indirect emissions were quantified for the entire quantity of electricity (28 GWh) using the current and future statewide energy mix (adjusted to reflect the RPS).

Substitution of 28 GWh of electricity with a mix of sources similar to the current statewide mix (emissions factor of 300.0 mtCO<sub>2</sub>e/GWh<sup>6</sup>) would result in emissions of 8,400 metric tons of CO<sub>2</sub>e; however, under expected future conditions (after full implementation of the RPS), emissions would be 6,460 metric tons of CO<sub>2</sub>e<sup>7</sup>.

These emissions could contribute to a cumulatively considerable effect, and could, therefore, be a **potentially significant impact**, when compared to Existing Conditions and the No Project/No Action Alternative. However, these emissions would be caused by dozens of independent electricity users making decisions about different ways to substitute for the lost power. Power purchases by private entities or public utilities in the private marketplace necessitated by a reduction in available CVP-generated hydroelectric power are beyond the control of the Lead Agencies. Further, monitoring to determine the actual indirect change in emissions as a result of Alternative C would not be feasible.

#### **Open Water Surfaces and Tailraces**

Refer to the **Impact GHG-1** discussion for Alternative A for open water surfaces and tailraces. That discussion also applies to Alternative C.

# **Mitigation Measures**

Mitigation measures are provided below and summarized in Table 25-15 for the impacts that have been identified as significant or potentially significant.

Because monitoring to determine the actual indirect change in emissions as a result of proposed Project operations would not be feasible, and because power purchases by private entities or public utilities in the private marketplace necessitated by a reduction in available CVP-generated hydroelectric power are beyond the control of the Lead Agencies, there are no feasible mitigation measures that could reduce this

<sup>&</sup>lt;sup>6</sup> eGrid 2012 Version 1.0 (Year 2009 data) CAMX subregion emissions factor for total output emissions rate. http://www.epa.gov/cleanenergy/documents/egridzips/eGRID2012V1\_0\_year09\_SummaryTables.pdf

<sup>&</sup>lt;sup>7</sup> Assumes a total output emissions rate of 230 mtCO₂e/GWh based on shift in generation to 33 percent renewables for retail load.

potential impact to a less-than-significant level. This impact would, therefore, remain **potentially** significant and unavoidable.

Table 25-15
Summary of Mitigation Measures for NODOS Project Impacts from Greenhouse Gas Emissions

Impact	Associated Project Facility	LOS Before Mitigation	Mitigation Measure	LOS After Mitigation
Impact GHG-1: Generation of Cumulative GHG Emissions	CVP Operational Emissions	Potentially Significant	No Feasible Mitigation	Potentially Significant and Unavoidable

Note:

LOS = Level of Significance

# 25.5 Climate Change

#### 25.5.1 Environmental Setting/Affected Environment

#### 25.5.1.1 Climate

Hot dry summers and mild rainy winters characterize the Mediterranean climate of the Sacramento Valley. During the year, the temperature ranges from 25°F to 105°F, with average annual rainfall approximately 20 inches and snowfall very rare (CIMIS, 2011 and WRCC, 2011). The prevailing winds are moderate in strength, and vary from moist clean breezes from the south to dryland flows from the north. Summer conditions in the northern Sacramento Valley Air Basin are typically characterized by high temperatures and low humidity, with prevailing winds from the south. Winter conditions are characterized by rainstorms interspersed with stagnant and sometimes foggy weather. Winter daytime temperatures average in the low 50s and nighttime temperatures average in the high 30s. During winter, north winds become more frequent, but winds from the south predominate. Rainfall occurs mainly from late October to early May.

Table 25-16 provides climate summaries for selected locations in Glenn and Colusa counties. As shown, the counties are similar in temperature, but differ in levels of precipitation and snowfall.

Table 25-16
Climatic Conditions in Glenn and Colusa Counties

Parameter	Glenn County (Willows) <sup>a</sup>	Colusa County (Colusa) <sup>b</sup>		
Average Maximum Temperature (°F)	75.0	75.0		
Average Minimum Temperature (°F)	47.5	47.6		
Average Total Precipitation (inches)	18.29	16.43		
Average Total Snowfall (inches)	0.5	0.1		

<sup>&</sup>lt;sup>a</sup>Period of record for the City of Willows: 7/1/1948 to 12/31/2005.

Notes:

°F = degrees Fahrenheit

Source: Desert Research Institute, Western Regional Climate Center, 2009.

<sup>&</sup>lt;sup>b</sup>Period of record for the City of Colusa: 10/1/1948 to 12/31/2005.

#### 25.5.1.2 Global Climate Trends

#### **Recent Trends**

A vast amount of scientific research on climate change, both its causes and effects, at all geographic scales has been conducted during the last 50 years. Scientific measurements have shown that changes in the *global* climate system are already occurring. These include: rising air temperatures; rising ocean temperatures; rising ocean salinity; rising global sea levels; changes in precipitation patterns; and increased intensity and frequency of extreme events such as storms, droughts, and wildfires (IPCC, 2007b; DWR 2009).

The Earth's average surface temperature rose by 0.74±0.18 °C (1.33±0.32°F) over the period 1906 to 2005. The rate of warming over the last half of that period was almost double that for the period as a whole (IPCC, 2007a). Fourteen of the 15 years from 1997 to 2011 rank among the 15 warmest years in the instrumental record of global average temperature (going back to 1880) (Blunden and Arndt, 2012).

During the same period over which this increased global warming has occurred, many other changes have occurred in other natural systems. Sea levels have risen on average 1.8 millimeters (0.07 inch) per year; precipitation patterns throughout the world have shifted, with some areas becoming wetter and others drier; tropical cyclone activity in the North Atlantic has increased; peak runoff timing of many glacial and snowfed rivers has shifted earlier; and numerous other changed conditions have been observed. Although it is difficult to prove a definitive cause and effect relationship between global warming and other observed changes to natural systems, there is high confidence in the scientific community that these changes are a direct result of increased global temperatures (IPCC, 2007a).

Much of the western United States has experienced warming during the 20th century (roughly 2°F [1.1°C]) and is projected to experience further warming during the 21st century with central estimates varying from roughly 5°F to 7°F (2.8°C to 3.8°C), depending on location (Reclamation, 2011a). Historical trends in annual precipitation are less apparent. Future projections suggest that the northwestern and north-central portions of the United States gradually may become wetter (e.g., Columbia Basin and Missouri River basin) while the southwestern and south-central portions may gradually become drier (e.g., San Joaquin, Truckee, and Rio Grande river basins and the Middle to Lower Colorado River Basin). Areas in between have median projected changes closer to no change, meaning they have roughly equal chances of becoming wetter or drier (e.g., Klamath and Sacramento basins and the Upper Colorado Basin). These summary statements refer to median projected changes in temperature and precipitation, characterized generally across the western United States. Projections show that there is significant variability and uncertainty about these projected conditions both geographically and with time (Reclamation, 2011a).

Warming trends appear to have led to a shift in cool season precipitation toward more rain and less snow, which has caused increased rainfall runoff volume during the cool season accompanied by less snowpack accumulation in some western United States locations (Reclamation, 2011a). Hydrologic analyses-based future climate projections suggest that warming and associated loss of snowpack will persist over much of the western United States. However, there are some geographic contrasts. Snowpack losses are projected to be greatest where the baseline climate is closer to freezing thresholds (e.g., lower lying valley areas and lower altitude mountain ranges). It also appears that, in high altitude and high latitude areas, there is a chance that cool season snowpack actually could increase during the 21st century (e.g., Columbia headwaters in Canada, Colorado headwaters in Wyoming), because precipitation increases are projected and appear to offset the snow-reduction effects of warming in these locations (Reclamation, 2011a).

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Average sea level rise over the period 1961 to 2003 was 1.8 millimeters (0.07 inch) per year. Over the period of 1993 to 2003, the rate of sea level rise increased to 3.1 millimeters (0.12 inch) per year. Total average worldwide sea level rise over the 20th century has been 6.7 inches (IPCC, 2007a). Observed trends in sea level rise can be attributed to both thermal expansion of the world's oceans and the melting of ice sheets (polar and alpine). Also during a similar period (1900 to 2007), measurements have shown increases in global ocean temperature (since 1961); a decline in the extent of mountain glaciers and global snow cover; increased atmospheric water vapor content; loss in mass of the polar ice sheets; decreased extent of Arctic sea ice; increased precipitation in the eastern portions of North and South America, northern Europe and northern and central Asia; drying conditions in the Sahel region of the Sahara Desert in Africa, the Mediterranean, and southern Africa; strengthening in mid-latitude westerly winds (since the 1960s); more intense and longer drought conditions in the tropics and sub-tropics (since the 1970s); increased frequency of extreme precipitation events over land areas; higher average night time temperatures; decreased frost days and increased frequency and duration of extreme heat events (since the 1950s); and increased tropical cyclone activity in the North Atlantic (IPCC, 2007a). There may also be additional synergistic impacts of extreme weather events, such as the sea level rise coupled with high tide and extreme storm surges. The above listed changes are, in turn, resulting in changes to the climate of California as the regional climate is moderated by sea surface temperature, westerly wind patterns, the El Niño Southern Oscillation (ENSO), and Pacific storm patterns.

#### **Projections to 2100**

Climate models indicate that global average surface temperature will increase at a rate of approximately 0.4°F (0.2°C) per decade for the period 2000 to 2020, and will increase by at least that amount per decade during the period 2020 to 2080. Based on a number of emissions scenarios, the IPCC projected an average increase in surface temperatures of 3.2 to 7.2°F by 2100 compared to 1980 through 1999 levels, with a likely range of 2.0 to 11.5°F when accounting for the uncertainty in climate science (IPCC, 2007a). Approximately half of this warming is the result of past GHG emissions and will occur even if GHG emissions were halted at 2000 levels. Some regions of the globe, particularly high latitudes, will experience much larger changes relative to Existing Conditions. Corresponding global average sea level rise during the period 2000 to 2100 are estimated to be between seven inches (18 centimeters) and 23 inches (58 centimeters) (IPCC, 2007a). However, recent scientific data now strongly suggests that these sea level rise projections are likely too low and that actual sea level rise may be significantly greater than initially estimated (Rahmstorf, 2007; NRC, 2012).<sup>8</sup>

The following additional changes to the global climate system are projected: increased ocean acidity due to increased carbon dioxide uptake by the oceans; reduced global snow cover; increased thaw depth in permafrost regions; decrease in sea ice with potential full disappearance in summer months; increased frequency in heat waves and heavy precipitation events; increased intensity of tropical cyclone events; northward movement of extra-tropical storm tracks; increased precipitation at high latitudes and decreased precipitation in tropical and sub-tropical regions; and increased melting of the ice sheets (IPCC, 2007a).

<sup>&</sup>lt;sup>8</sup>California agencies, including the Bay Conservation and Development Commission (BCDC) and DWR, are using the more recent data of Rahmstorf et al. 2007 in their sea level rise planning efforts in lieu of the estimates reported by IPCC in the Fourth Assessment Report.

#### 25.5.1.3 Climate Change Effects on California

#### **Recent Trends**

Scientific measurements and observations indicate that California's climate is already changing in a manner consistent with what would be expected from global climate change. Since 1920, California's average temperature has been increasing, although this change, or any climate change impact, is not uniform across California. Nighttime temperatures are rising across California and at a higher rate than daytime temperatures. Further, daytime and nighttime heat wave events throughout California have increased in intensity, particularly the nighttime component (Moser et al., 2009).

Water level measurements from the San Francisco gage (CA Station ID: 9414290) indicate that mean sea level rose by an average of 2.01 millimeters (mm) (0.08 inch) per year from 1897 to 2006, equivalent to a change of eight inches in the last century (CCCC, 2009).

California's water supply system is dependent on snowpack storage in the Sierra Nevada. Temperatures over the Sierra Nevada have increased during the last 100 years, resulting in less snowfall (and more rainfall) and an earlier snowmelt (Moser et al., 2009). From 1930 to 2009, the peak timing of Sierra Nevada runoff analyzed by Kapnick and Hall (2009) exhibited a trend toward earlier in the season of 0.4 day per decade. The average early spring snowpack in the Sierra Nevada has decreased by approximately 10 percent since the early 20th century, a loss of 1.5 million acre-feet of snowpack storage (DWR, 2008).

Data also show evidence for the following additional changes to California climate and conditions during the last 50 years: the warming of Lake Tahoe; decreasing chill hours and increased stresses on California agriculture; shifts and disturbances in managed landscapes; increased frequency of wildfire; changes in Santa Ana winds; increases in photochemical smog production in southern California; increased frequency and intensity of heat wave events; changes in the El Niño Southern Oscillation and the impact on California temperatures; and changes in extreme precipitation events and daily average precipitation (CEC, 2011).9

Plants and animals around the globe are already reacting to changes caused by increasing temperatures. In California, species are also reacting to extreme conditions, including heat waves (and the fires generated by that heat), cold snaps, droughts (and the Delta saltwater intrusion that droughts often cause), floods, and coastal upwelling. Observed changes also include altered timing of animal and plant lifecycles (phenology), disruption of biotic interactions, changes in physiological performance, species range and abundance, increase in invasive species, altered migration patterns of fishes, aquatic-breeding amphibians, birds and mammals, changes in forage base, local extinction of plant and animal populations, and changes in habitat, vegetation structure, and plant and animal communities (DFG, 2010).

# **Projections to 2100**

Average annual surface temperatures for California are projected to increase by between 2°F and 5°F by 2050 and between 4°F and 9°F by 2100, depending on the GHG emissions scenario assumed. Warming will not be uniform seasonally or across California. Climate models project a greater amount of warming during summer months, during nighttime, and in the interior regions of California. Chill hours in the Central Valley are expected to decrease, but unprecedented extremes of cold weather are still possible (Gershunov, 2011). Changes in temperature and humidity have implications for agriculture in the Central

<sup>&</sup>lt;sup>9</sup>The State of California under the auspices of the California Energy Commission (CEC) is conducting comprehensive and detailed research into a range of climate change impacts in California as well as research aimed at developing adaptation strategies to deal with impacts already underway and that can no longer be avoided. The majority of this research is available through the California Climate Change Portal. Available at: <a href="http://www.climatechange.ca.gov/">http://www.climatechange.ca.gov/</a>.

Valley; as the climate warms, crop diversity and production will be affected by unpredictability associated with the changing climate (Jackson et al., 2011). Extreme events will also stress California's energy system (Auffhammer, 2011).

Best available data indicate that California, as a whole, will experience changes in precipitation. It is likely that some areas in California will experience higher annual rainfall amounts and precipitation in other regions will decrease (Gershunov, 2011). Cayan et al. (2009) estimates California, particularly southern California, will be 15 to 35 percent drier by 2100. Snowpack volumes are expected to diminish by 25 percent by 2050 (DWR, 2008).

Frequency and intensity of large storms and precipitation events may be influenced by changes in atmospheric rivers. An atmospheric river is a narrow band of concentrated moisture in the atmosphere that transports large amounts of water vapor. In California, nearly all major historic flood events have been associated with the presence of atmospheric rivers, which form in fall and winter and transport warm moister air from the tropical Pacific near Hawaii to the Pacific coast of the continental United States. It is estimated that future changes in climate will increase the frequency of years with atmospheric river storms, but the number of storms per year is not likely to be affected. More importantly, occasional "much-larger-than-historical-range storm intensities" are projected to occur under most warming scenarios. Changes in the frequency and magnitude of atmospheric rivers may result in increases in major flood and storm events (Dettinger, 2011).

Sea level rise along the California coast is expected to accelerate during the 21st century. A recent study completed by the National Research Council (NRC) looked at both global (e.g., thermal expansion, land ice melting) and local (e.g., tectonic land movement, localized subsidence) factors affecting sea level relative to land surface. Table 25-17 shows the projection and the range of uncertainty for expected sea level rise along the coast of San Francisco at 2030, 2050, and 2100.

Table 25-17
Sea Level Rise Projections and Ranges for San Francisco, California 2030, 2050, and 2100

		2030		2050		2100	
Location	Units	Projection	Range	Projection	Range	Projection	Range
San Francisco	cm	14.4 ± 5.0	4.3 to 29.7	28.0 ± 9.2	12.3 to 60.8	91.9 ± 25.5	42.4 to 166.4
	in	5.7±2	1.7 to 11.7	11±3.6	4.84 to 23.9	36.2±10	16.7 to 65.5

Notes:

cm = centimeter

Source: NRC, 2012.

Sea level rise will continue to threaten coastal lands and infrastructure, increase flooding at the mouths of rivers, place additional stress on levees in the Sacramento-San Joaquin Delta (Delta), and will intensify the difficulty of managing the Delta as the heart of the State's water supply system (DWR, 2008). These changes in temperature, precipitation, and sea level may have substantial effects on other resources areas. Potential effects of climate change anticipated in California (and discussed in this chapter) are listed below (CNRA, 2009):

- Increased average temperatures (air, water, and soil)
- Changes in annual precipitation amounts

- Change from snowfall (and spring snowmelt) to rainfall
- Decreased Sierra snowpack (earlier runoff, reduced maximum storage)
- Increased evapotranspiration
- Increased frequency and intensity of Pacific storms (flood events)
- Increased severity of droughts
- Increased frequency and severity of extreme heat events
- Increased frequency and severity of wildfire events
- Sea level rise (with increased salt water intrusion in the Delta)
- Changes in species distribution and ranges
- Decreased number of species
- Increased number of vector-borne diseases and pests (including impacts to agriculture)
- Altered timing of animal and plant lifecycles (phenology)
- Disruption of biotic interactions
- Changes in physiological performance, including reproductive success and survival of plants and animals
- Increase in invasive species
- Altered migration patterns of fishes, aquatic-breeding amphibians, birds, and mammals
- Changes in food (forage) base
- Changes in habitat, vegetation structure, and plant and animal communities

These changes have significant implications for water quality, water supply, flooding, aquatic ecosystems, energy generation, and recreation throughout the State. Several guidance documents have been drafted or have been published to discuss strategies to protect resources from climate change in California, such as the 2009 California Climate Adaptation Strategy (CNRA, 2009).

# 25.5.1.4 Climate Change and Sea Level Rise Effects on California's Water Resources

Although measured effects of climate change are occurring, significant uncertainty remains about the specific magnitude and in some cases even the direction of changes expected in the future. Temperature, precipitation, and sea level are all expected to change and will affect California's water resources in measureable ways.

Numerous studies and publications have noted the importance of considering climate change in water resources planning. The California Water Plan update 2009 states, "planning for and adapting to [climate] changes ... will be among the most significant challenges facing water and flood managers this century" (DWR, 2009). Both DWR and Reclamation have noted the need to consider climate change effects in water resources planning studies. For the purposes of this Draft EIR/EIS and the companion Draft Feasibility Report, the potential effects of climate change on California's water resources, as well as on the proposed Project alternatives, are considered.

#### 25.5.1.5 Water Management and Climate

Water management includes the development and fulfillment of operating schemes on a variety of time scales from days to decades (Reclamation, 2011a). Within water management planning, climate characterization informs estimations of future water supplies, future water demands, and boundaries of system operation. Climate information influences evaluation of resource management strategies through assumptions or characterization of future potential temperature, precipitation, and runoff conditions among other weather information. Water supply estimates are developed by making determinations of what Wet, Dry, and Normal periods may be like in the future and include the potential for hydrologic extremes that can create flood risks and droughts. Water demand estimates are developed across water

management system uses, which include both the natural and the socioeconomic systems, including agriculture, municipal and industrial, environmental, and hydroelectric power generation.

# 25.5.1.6 Water Management, Climate Change Effects, and Associated Challenges

There are climate change effects and challenges that are especially relevant to water resources. These effects and challenges are described below as background to the climate change sensitivity analysis.

# **Reclamation Literature Synthesis**

To support longer-term planning processes, Reclamation has created a region-specific literature synthesis of studies relating to climate change implications for Reclamation operations and activities in the 17 western states (Reclamation, 2011b). This report summarizes recent literature on the past and projected effects of climate change on hydrology and water resources, and summarizes implications for key resource areas featured in Reclamation planning processes. The Mid-Pacific Region section of the report describes scientific studies related to climate change for an area that includes most of California, as well as the Klamath River watershed that originates in southern Oregon and the Lahontan watershed that is mainly in Nevada. The Colorado River basin of California is not included within the region. Several observations from the Mid-Pacific Region literature synthesis are listed below by category:

#### Historical Climate and Hydrology

- Western United States spring temperatures increased 1 to 3°C (1.8 to 5.4°F) between the 1970s and late 1990s. Increasing winter temperature trends observed in central California averaged approximately 0.5°C (0.9°F) per decade from the late 1940s to the early 1990s (Dettinger and Cayan 1995).
- Increased winter precipitation trends are noted during 1950 to 1999 at many western United States sites, including several in California's Sierra Nevada; but a consistent region-wide trend is not apparent.
- Coincident with these trends, the western United States and Mid-Pacific Region also experienced a
  general decline in spring snowpack, reduced snowfall to winter precipitation ratios, and earlier
  snowmelt runoff from the late 1940s to early 2000s.
- On explaining historical trends in regional climate and hydrology, several studies indicate that most observed trends for snow water equivalent (SWE), soil moisture, and runoff in the western United States are the result of increasing temperatures rather than precipitation effects (Lettenmaier et al., 2008).
- In many Mid-Pacific Region headwater basins, even with precipitation being equal, warmer temperatures in these watersheds cause reduced snowpack development during winter, more runoff during the winter season, and earlier spring peak flows associated with an earlier snowmelt.

# Projected Future Climate and Hydrology

- Several studies have been conducted to relate potential future climate scenarios to Mid-Pacific Region runoff and water resources management impacts. In general, there is greater agreement reported between model projections of temperature and, thus, higher confidence in future temperature change relative to precipitation change.
- Several studies have examined potential hydrologic impacts associated with projected climate change.
   Analyses show that runoff could occur as much as two months earlier than what currently occurs, and

- earlier runoff timing of at least 15 days in early-, middle-, and late-season flow is projected for almost all mountainous areas where runoff is snowmelt driven.
- Future impacts on hydrology have been shown to have implications for water resources management.
   Management of western United States reservoir systems is very likely to become more challenging as net annual runoff decreases and interannual patterns continue to change as the result of climate change.
- Recently developed climate projection scenarios (Moser et al., 2009) suggest that current climate
  projections for California would lead to decreased snowpack by the end of the century (20 to
  40 percent, depending on emissions scenarios), increased risk of winter flooding, earlier timing of
  meltwater runoff and greater vulnerability to summer shortfalls, decreased hydropower generation
  (under dry warming), and decreased quality of winter recreation.

#### Studies of Impacts on Natural Resources

- Biodiversity may be affected by climate change (Janetos et al., 2008), and many studies have been published about the impacts of climate change on individual species and ecosystems. Climate change also has affected forest insect species range and abundance through changes in insect survival rates, increases in life cycle development rates, facilitation of range expansion, and the effect on host plant capacity to resist attack (Ryan et al., 2008). Predicted future impacts are primarily associated with projected increases in air and water temperatures and are expected to result in poleward shifts in the range of many species, adjustment of migratory species arrival and departure, amphibian population declines, and effects on pests and pathogens in ecosystems.
- Studies of the effects of climate change on agriculture and water resources focus on the many issues associated with future agricultural water demands; only a few studies have attempted to predict climate change impacts on irrigation demands. Limited study findings suggest significant irrigation requirement increases for corn and alfalfa, demand decreases due to crop failures caused by pests and disease exacerbated by climate change, and demand increases if growing seasons become longer or farming practices are adapted by planting more crop cycles per growing season.
- Increased air temperatures could increase aquatic temperatures and affect fisheries habitat. In general, studies of climate change impacts on freshwater ecosystems are more straightforward with streams and rivers, which are typically well mixed and track air temperature closely, as opposed to lakes and reservoirs, where thermal stratification and depth affect habitat (Allan et al., 2005).
- Warmer water temperatures also could exacerbate invasive species issues (e.g., quagga mussel reproduction cycles would respond favorably to warmer water temperatures); moreover, climate change could decrease the effectiveness of chemical or biological agents used to control invasive species (Hellmann et al., 2008). Warmer water temperatures also could facilitate the growth of algae, which could result in eutrophic conditions in lakes, declines in water quality (Lettenmaier et al., 2008), and changes in species composition.
- Another potential effect of climate change impacts on ecosystems and watershed hydrology involves
  changes in vegetation disturbances due to wildfires and forest dieback. In the western United States,
  increases in spring-summer temperatures lead to reduced snow melt, soil moisture, and fuel moisture
  conditions. These reductions, in turn, affect wildland fire activity.

#### Studies on Historical Sea Level Trends and Projected Sea Level Rise Under Climate Change

• Sea level conditions at San Francisco Bay's Golden Gate Bridge (Golden Gate) affect water level and salinity conditions in the upstream Delta. Throughout the 20th century, sea levels near San Francisco Bay increased by more than 0.21 meters (8 inches) (Anderson et al., 2006). Veermeer and Rahmstorf, (2009) present a dual component relationship with short- and long-term sea level response components to temperature change. Based on this work and applying the IPCC emission scenarios, by 2100, sea levels are predicted to be 1 to 2 meters (39.4 to 78.7 inches) higher than at present.

#### **Climate Change Challenges**

DWR has noted similar anticipated effects and associated challenges for California's water resources. The trends of the last century – especially the increases in hydrological variability – will likely intensify this century, and abrupt changes in climate could also occur (DWR, 2008). DWR's list of climate change challenges includes the following:

- Loss of Natural Snowpack Storage: One of the most critical impacts for California water management may be the projected reduction in the Sierra Nevada snowpack California's largest surface "reservoir." Snowmelt currently provides an annual average of 15 million acre-feet of water, slowly released between April and July each year. Much of the State's water infrastructure was designed to capture the slow spring runoff and deliver it during the drier summer and fall months. Based upon historical data and modeling, DWR projects that the Sierra snowpack will experience a 25 to 40 percent reduction from its historic average by 2050.
- **Drought:** Warming temperatures, combined with changes in rainfall and runoff patterns will exacerbate the frequency and intensity of droughts. Regions that rely heavily upon surface water (rivers, streams, and lakes) could be particularly affected as runoff becomes more variable, and more demand is placed on groundwater. Along with drier soils, forests will experience more frequent and intense fires, resulting in subsequent changes in vegetation, and eventually a reduction in the water supply and storage capacity benefits of a healthy forest. Climate change will also affect water demand. Warmer temperatures will likely increase evapotranspiration rates and extend growing seasons, thereby increasing the amount of water that is needed for the irrigation of many crops, urban landscaping and environmental water needs. Other challenge factors related to drought include stress upon the State's forests, environment, non-irrigated agriculture and rangeland, and recreation.
- Floods: The amount of snow is critical for water supply and environmental needs, but so is the timing of snowmelt runoff into rivers and streams. Rising snowlines caused by climate change will allow more of the Sierra Nevada watersheds to contribute to peak storm runoff. Along with reductions in the amount of the snowpack and accelerated snowmelt, scientists project greater storm intensity, resulting in more direct runoff and flooding. Other related challenge factors include erosion, habitat, and water quality. Flood planners will need to factor a new level of safety into the design, operation, and regulation of flood protection facilities such as dams, floodways, bypasses and levees, as well as the design of local sewers and storm drains.
- Water Quality: Changes in the timing of river flows and warming atmospheric temperatures may
  affect water quality and water uses in many different ways. Among other water quality effects,
  warmer water will distress many fish species and could require additional cold water reservoir
  releases.

• Sea Level Rise: Sea levels are rising, and it is generally accepted that this trend will continue and likely accelerate. However, the exact rate of rise is unknown, due to ongoing scientific uncertainty about the melting of ice sheets on western Antarctica and Greenland and the potential for abrupt changes in ocean conditions.

The Delta (i.e., channels and waterways) serves as an integral component of California's water supply system. Much of the Delta is located at or near sea level and is influenced by tidal conditions. Delta water supplies and aquatic habitat will be affected by sea level rise due to saltwater intrusion. An increase in the penetration of seawater into the Delta will further degrade drinking and agricultural water quality and alter ecosystem conditions. More freshwater releases from upstream reservoirs will be required to maintain salinity levels for municipal, industrial, agricultural, and existing ecological water uses.

• Hydroelectric Generation: Climate change will reduce the reliability of California's hydroelectricity operations, which, according to the California Climate Action Registry and the California Air Resources Board, is the State's largest source of greenhouse gas emissions-free energy. Changes in the timing of inflows to reservoirs may exceed generation capacity, forcing water releases over spillways and resulting in lost opportunities to generate hydropower. Higher snow elevations, decreased snowpack, and earlier snowmelt may result in less water available for clean power generation during hot summer months, when energy demand is highest. The impact is compounded overall by anticipated increased energy consumption due to higher temperatures and greater water demands in summer when less water is available.

#### 25.5.2 Environmental Impacts/Environmental Consequences

#### 25.5.2.1 Climate Change and Sea Level Rise Sensitivity Analysis

#### Climate Change Effects on the Proposed Project

A detailed and comprehensive analysis of the effects of the proposed Project alternatives, assuming current climate and variability, is presented in each of the resource chapters of this document (i.e., Chapters 6 though 31). The sensitivity analysis of potential climate change effects on the proposed Project alternatives is described below. The climate change sensitivity analysis and results are described in greater detail in Appendix 25B. The sensitivity analysis uses a methodology that was selected because of its ability to depict both a trend and a potential range of effects.

This sensitivity analysis attempts to help answer the following questions:

- How would climate change and sea level rise effects (especially modified runoff and hydrology) influence diversion to proposed Project storage?
- How would climate change and sea level rise affect the proposed Project's ability to provide system flexibility (i.e., water in storage)?
- How would climate change and sea level rise affect the ability of the proposed Project to provide primary objective benefits, including water supply reliability, fish survival, Delta water quality, and flexible hydropower generation?
- How would climate change and sea level rise affect the environmental effects of the proposed Project?

The NODOS climate change and sea level rise sensitivity analysis has been prepared as a tool for planners, resources specialists, stakeholders, and the public to consider the influence of climate change and sea level rise on the performance of the proposed Project and on the potential effects of the proposed

Project. The sensitivity analysis provides a context for consideration of uncertainty and anticipated trends due to climate change throughout the planning horizon for the proposed Project. A comparison of the No Project/No Action Alternative, with and without climate change and sea level rise, is intended to help the reader understand the trend and potential range of effects upon California's major water systems associated with climate change and sea level rise. In addition, the sensitivity analysis is intended to help the reader understand how the trend and range of potential climate change and sea level rise effects will impact the performance of the proposed Project action alternatives.

Provided below is a description of the methodology used for the sensitivity analysis and some of the results and findings of the sensitivity analysis.

#### Approach and Assumptions

#### **NODOS Project Detailed Evaluation Scenarios**

In the detailed evaluation of the proposed Project alternatives in the DEIR/EIS and Draft Feasibility Report, the SWP and CVP operations model (CALSIM II) was used to simulate the following scenarios, assuming the current climate and sea level condition:

- Existing Conditions
- No Project/No Action Alternative
- Alternative A: includes a 1.27-MAF Sites Reservoir with conveyance to and from the reservoir provided by the existing Tehama-Colusa (T-C) and GCID canals and a new Delevan Pipeline (2,000 cfs diversion/1,500-cfs release)
- Alternative B: includes a 1.81-MAF Sites Reservoir with conveyance to and from the reservoir provided by the existing T-C and GCID canals, and a new release-only Delevan Pipeline (1,500-cfs release)
- Alternative C: includes a 1.81-MAF Sites Reservoir with conveyance to and from the reservoir provided by the existing T-C and GCID canals and a new Delevan Pipeline (2,000-cfs diversion/1,500-cfs release)

The detailed evaluation of the proposed Project alternatives also used several hydrologic, operations, water quality, fisheries, riverine geomorphic and sediment, power, and economics models. The detailed evaluation involved the simulation and analysis of more than 100 parameters describing water flow, storage, diversion, temperature, salinity, fish population and mortality, power generation and use, and various revenues and costs associated with the water system included in the three study areas. A more detailed description of the suite of models that were used is presented in Appendix 6B.

For the climate change and sea level rise sensitivity analysis, the No Project/No Action Alternative and Alternatives A, B, and C were simulated for four additional climate and sea level scenarios. However, the modeling for the sensitivity analysis included only the CALSIM II operations simulation model. The CALSIM II model description, assumptions, and results are included in Appendix 6A and Appendix 6C.

#### Climate and Sea Level Scenarios

The climate and sea level scenarios used in this sensitivity analysis were previously developed for the Bay Delta Conservation Plan<sup>10</sup> (BDCP) Effects Analysis and DEIR/S<sup>11</sup> and documented in the BDCP Effects Analysis Appendix 5.A.2 (DWR, 2012b) and the BDCP DEIR/S Appendix 5A (DWR, 2012c). The DWR modeling team developed climate and sea level scenarios for evaluation of the BDCP alternatives. The Lead Agencies for the BDCP collaborated on the methodology and approved the selection and use of scenarios for the Effects Analysis and DEIR/S for that program. The BDCP appendix describes the methodology and selection of the climate and sea level scenarios and the development of the inputs and modifications for the CALSIM II model. This methodology separates potential climate futures into quadrants (Q1to Q4 and a central or median "quadrant" called Q5), where temperature increase and precipitation varies. A more detailed discussion of the quadrants is found below in the Climate Scenarios discussion. The concept of the quadrants is illustrated in Figure 25-5, which shows an example of using the quadrants to describe climate in the Feather River basin.

For the NODOS Project sensitivity analysis, four climate and sea level scenarios, in addition to the current climate and sea level scenario (Current), were selected for comparative analyses:

- The Early Long Term (ELT) scenario assuming the median (Q5) of an ensemble of Global Climate Model (GCM) projections at a point in time 15 years into the future (from the baseline date of 2009 for BDCP and also referred to as approximately 2025) and a sea level rise of 15 cm (6 inches). The ELT Q5 scenario is referred to later in this section as one point in the climate change trend.
- The Late Long Term (LLT) Q5 scenario assuming the median of an ensemble of GCM projections at a point in time 50 years into the future (~2060) and a sea level rise of 45 cm (18 inches). The LLT Q5 scenario is also referred to later in this section as one point in the climate change trend.
- The LLT Q2 scenario assuming the "drier, more warming" lower bound (Q2) of an ensemble of GCM projections at a point in time 50 years into the future (~2060) and a sea level rise of 45 cm (18 inches). The LLT Q2 scenario is referred to later in this section as the Lower potential range of effect associated with climate change.
- The LLT Q4 scenario assuming the "wetter, less warming" upper bound (Q4) of an ensemble of GCM projections at a point in time 50 years into the future (~2060) and a sea level rise of 45 cm (18 inches). The LLT Q4 scenario is referred to later in this section as the Upper potential range of effect associated with climate change.

An example parameter showing the relationship between the Current, ELT Q5, LLT Q5, LLT Q2, and LLT Q4 scenarios is shown in Figure 25-6. The figure shows the CALSIM II model results for the No Project/No Action Alternative for Shasta Lake end-of-September storage conditions, and how these conditions are affected by climate change. This graphic indicates, in part, an anticipated trend as well as potential range of effect of climate change for one parameter (Shasta Lake end-of-September storage). The trend of climate change effect is indicated by the blue line that is described by the Current, ELT Q5,

<sup>&</sup>lt;sup>10</sup> As of 2013, the Bay Delta Conservation Plan (BDCP) is being prepared by a group of local water agencies, environmental and conservation organizations, State and federal agencies, and other interest groups. DWR and Reclamation are the State and federal lead agencies, respectively.

<sup>11</sup> The BDCP is being developed in compliance with the Federal Endangered Species Act and the California Natural Communities Conservation Planning Act. When complete, the BDCP will provide the basis for the issuance of endangered species permits for the operation of the State and federal water projects. The plan would be implemented over the next 50 years. The heart of the BDCP is a long-term conservation strategy that sets forth actions needed for a healthy Sacramento-San Joaquin Delta.

and LLT Q5 scenarios. The nomenclature "trend" is used because Q5 is the median climate change projection at 15 and 50 years. Thus, Q5 represents a central tendency of potential climate futures. The potential range of effects associated with climate change is described by the Q2 and Q4 climate change projections. As might be anticipated, for Shasta Lake end-of-September storage, LLT Q5 falls between the range Q2 (Lower) and Q4 (Upper). This result, where LLT Q5 falls between LLT Q2 and LLT Q4, is often, but not always, true.

#### Current, ELT Q5, and LLT Q5 Trend

The trend in climate and sea level conditions over the next 50 years is shown by the results of the three point trend of Current, ELT Q5, and LLT Q5 in climate and sea level conditions. Because this chapter seeks to describe a trend in the performance and impacts of the proposed Project alternatives under potential future climate and sea level conditions, comparisons were made between the proposed Project action alternatives (Alternative C in this chapter, as described below, and Alternatives A, B, and C in Appendix 25B) and the No Project/No Action Alternative with the same climate and sea level assumptions. The trend is described by the following data points for a given metric:

- NODOS action alternative (Current) minus No Project/No Action Alternative (Current)
- NODOS action alternative at ELT Q5 minus No Project/No Action Alternative at ELT Q5
- NODOS action alternative at LLT Q5 minus No Project/No Action Alternative at LLT Q5

In this section, the analysis of alternatives without climate change is referred to as Current because these analyses use current or historic hydrology and sea level conditions. These analyses, comparing proposed Project action alternatives to the No Project/No Action Alternative, with consistent climate and sea level scenarios, highlights potential future conditions that would exist with implementation of each of the proposed alternatives if climate changed consistent with the scenarios described. The use of three different climate scenarios (Current, ELT Q5, and LLT Q5) represent a central estimate of climate and sea level rise conditions that would persist at each time period, referred to as the climate change and sea level rise trend.

#### LLT Q2 and LLT Q4 Uncertainty Range

Because this chapter seeks to also describe a range in the performance and impacts of the proposed Project alternatives under a potential range of projected future climate and sea level conditions, comparisons were made between the proposed Project action alternatives (Alternative C in this chapter, as described below, and Alternatives A, B, and C in Appendix 25B) and the No Project/No Action Alternative with the same climate and sea level assumptions. The range is described by the following data points for a given metric:

- NODOS action alternative at LLT Q2 minus No Project/No Action Alternative at LLT Q2
- NODOS action alternative at LLT Q4 minus No Project/No Action Alternative at LLT Q4

Selected model inputs and results for the No Project/No Action Alternative are compiled in Appendix 25B. This compilation is helpful to understand the magnitude of potential changes associated exclusively with climate change and sea level rise without proposed Project implementation.

Model results for all proposed Project alternatives are compiled in Appendix 25B. This compilation is helpful to understand the magnitude of potential changes in the performance and effects of the proposed Project alternatives due to climate change and sea level rise.

The results of the sensitivity analysis are not intended to be used for detailed evaluation of proposed Project alternatives, and are subject to some limitations.

#### Use of Analytical Tools

The analytical process for incorporating climate and sea level scenarios into the CALSIM II simulation model includes the use of several sequenced analytical tools. These tools and the analytical process are shown conceptually in Figure 25-7. This process includes modified hydrologic inputs (inflow time-series) and modified flow-salinity relationships for Delta salinity compliance modeling.

#### Climate Scenarios

For the NODOS Project sensitivity analysis, ELT and LLT scenario representations (called scenarios) were selected. These scenarios were developed from a larger set of projections and were statistically derived from those projections. The ELT scenario considers climate conditions (temperature and precipitation) for a period of 30 years centered on analysis year 2025 (years 2011 to 2040) and projected sea level conditions at year 2025. Likewise, the LLT scenario considers climate conditions for a period of 30 years centered on analysis year 2060 (years 2046 to 2075) and projected sea level conditions at year 2060.

Consistent with the projections used in the IPCC Fourth Assessment Report (IPCC, 2007a), a collection of 112 future climate scenario projections (i.e., Global Climate Models) based on multiple models and multiple emission scenarios was used in the development of the ELT and LLT scenarios. The 112 future climate projections and the resultant five ensembles (Q1 through Q5) are graphically depicted in an example in Figure 25-5 using downscaled climate projections for a region in the Feather River watershed.

Based on the median (50th percentile) change of both annual temperature and annual precipitation (dashed blue lines in Figure 25-5), the state of change for a 30-year climate period can be broken into quadrants (or regions) representing Q1: drier, less warming; Q2: drier, more warming; Q3: wetter, more warming; and Q4: wetter, less warming. In addition, a fifth region Q5 can be described using samples from inner-quartiles (25th to 75th percentile) of the collection. In each of the five regions, the ensemble of climate change projections, made up of those contained within the region bounds, is identified. The Q5 ensemble was derived from the central trending climate projections and thus favors the consensus of the collection. Additional technical information related to the climate change scenarios used for the NODOS Project sensitivity analysis can be found in Appendix 25B.

Using ensembles, one ELT scenario and three LLT scenarios were selected to describe the sensitivity of California's water resources systems and the sensitivity of the proposed Project alternatives. For evaluating proposed Project alternatives along the trend in climate and sea level conditions over the next 50 years, the ELT and LLT Q5 scenarios were selected. For evaluating proposed Project alternatives throughout the potential range of climate and sea level conditions at 50 years, near the mid-point of the proposed Project planning period, the LLT Q2 (drier, more warming) and Q4 (wetter, less warming) scenarios were selected because these scenarios would likely capture the bounding conditions of climate change and sea level rise relevant to the proposed Project alternatives being considered.

For a climate scenario, the statistics of the appropriate ensemble of downscaled climate change projections were used to develop modified hydrology for the 22 tributary watersheds of the Central Valley. The downscaled climate projections were used to create modified temperature and precipitation inputs for the Variable Infiltration Capacity (VIC) hydrology model. The VIC model simulates

hydrologic processes on the one-eighth degree scale spatial resolution to produce statistics of watershed runoff. The changes in reservoir inflows and downstream accretions/depletions were translated into modified input time series for the CALSIM II model.

#### Sea Level Scenarios

Sea level projections were based on an existing empirical method (Rahmstorf, 2007). This method better reproduces historical sea levels and generally produces larger estimates of sea level rise than those indicated by the IPCC (IPCC, 2007a). When evaluating all projections of global air temperature, this method projects a mid-range sea level rise of 70 to 100 cm (28 to 40 inches) by the end of the century, and when factoring the full range of uncertainty, the projected rise is 50 to 140 cm (20 to 55 inches). Using this method, the projected sea level rise at year 2025 would be approximately 12 to 18 cm (5 to 7 inches), and at year 2060 would be approximately 30 to 60 cm (12 to 24 inches). These sea level rise estimates are also consistent with those outlined in the recent USACE guidance circular for incorporating sea-level changes in civil works programs (USACE, 2009). For the proposed Project sensitivity analysis, a sea level rise of 15 cm (6 inches) was assumed for the ELT scenario and a sea level rise of 45 cm (18 inches) was assumed for all LLT scenarios.

#### Limitations of Sensitivity Analysis

There are limitations associated with the application and use of the NODOS Project climate change and sea level rise sensitivity analysis. The limitations are summarized below and described in greater detail in Appendix 25B.

The NODOS Project sensitivity analysis is limited by uncertainty related to climate change and sea level rise modeling. There is uncertainty in each sequenced step depicted in Figure 25-7. There are also specific uncertainties related to how operations may need to be modified to adapt to climate change, especially to mitigate the frequency of dead storage conditions at reservoirs caused by climate change and sea level rise. In addition, proposed Project operations may need to be modified to adapt to climate change and sea level rise effects to maximize the effectiveness of the additional storage provided by potential proposed Project implementation. These latter two limitations are related to the adjustment of operations that occur over time. Operators have learned how to operate the system of reservoirs and delivery facilities effectively with historic and current climate. Operators, as well as modelers, understand and learn what works and what does not work for the current climate, system requirements, and commitments. Consequently, operations effectively become "tuned" to the current climate. As climate change effects intensify, modified operations, or refinements, will likely be necessary to meet the multiple objectives of the CVP, SWP, and Central Valley systems. Also, proposed Project operations have been refined for the current climate analysis associated with the detailed evaluation of reasonably foreseeable conditions described in the remainder of the DEIR/EIS. As described below, information available as a result of the detailed and iterative modeling of the current climate was helpful in developing operations that minimize impacts and maximize benefits associated with adding offstream surface storage north of the Delta. In contrast, the refining of proposed Project operations for the ELT Q5, LLT Q5, LLT Q2, and LLT Q4 scenarios was less precise and of less quality because detailed modeling was not used.

#### **NODOS Project Assumptions and Operating Criteria**

As described above, the CALSIM II simulations of the proposed Project action alternatives were developed and refined to the conditions of the existing water resources system and current climate. This process was iterative using the full suite of hydrologic, operations, water quality, fisheries, power, and

economics models applied to the detailed evaluation of proposed Project action alternatives. A description of the suite of models is provided in Appendix 6B. This refinement process was performed for each individual operational element that depends on the proposed Sites Reservoir, and included definition of metrics, assessment of beneficiary performance, modification of assumptions and inputs to improve performance, and prioritization of beneficiary performance.

However, only the CALSIM II model was used for the sensitivity analysis; therefore, much of the information required to provide feedback to the NODOS Project operating criteria was not available. There was limited consideration of how potential benefits may have been impacted due to climate change and sea level rise; therefore, additional refinements of NODOS Project operating criteria under climate change and sea level rise conditions were limited as well.

Following the initial set of sensitivity analyses simulations, with only the CALSIM II model results available, it was evident that some significant changes would occur in the performance of the proposed Project action alternatives. Based upon these observed changes, a minor alternative refinement was made for the NODOS climate change sensitivity analysis. An increased need for improved storage and maintenance of coldwater pools under ELT Q5 and substantially more under LLT Q2 and Q5 climate and sea level conditions was identified. A decision was made to limit other operations that put the higher priority Ecosystem Enhancement Storage Account (EESA) actions related to coldwater pools at risk. These variations in the NODOS Project operating criteria assumed throughout the climate and sea level rise scenarios are shown in Appendix 25B, Table 25-2. This limited refinement is reflected in the action alternative results discussed below.

#### Limitations Considerations

The results of the sensitivity analysis should be considered as a tool to provide a comparative understanding of the trend of climate change effects and the relative performance of NODOS Project alternatives with climate change. Any conclusions derived from the sensitivity analysis results should be considered to be qualitative and as an indicator of potential changes related to climate change and sea level rise. Consequently, the results of this analysis should not be used independently for decision making purposes, but rather as supplemental to the detailed evaluations in the Draft Feasibility Report and DEIR/EIS.

In the CALSIM II model, dead pool conditions are assumed at 240 TAF for Trinity Lake, 550 TAF for Shasta Lake, 30 TAF for Lake Oroville, and 90 TAF for Folsom Lake. These are extreme operational limits and are well below the range of reasonable reservoir operations. In real-time reservoir operations, operators and regulators would significantly modify operations to avoid a dead pool condition. As storage in a reservoir approaches dead pool, operators and regulators would initiate an emergency consultation and agree on a modified operational strategy to meet various commitments in a more limited way. This type of modified operation is not included in the CALSIM II operations simulation since the circumstances of an emergency consultation can vary in significant ways. While CALSIM II results are not considered to be predictive generally, the limitations regarding results that indicate dead pool conditions at a reservoir are especially important to understand. Dead pool occurrences in this document should be understood to mean that a reservoir, and more broadly a system of reservoirs, would likely be operating in an emergency condition. The ability to meet one or more system objectives will be impaired and normal operations cannot be sustained.

#### Analysis Results

The results of the NODOS Project climate change and sea level rise sensitivity analysis include both an effect trend as well as a potential range of effect related to climate change and sea level rise.

Model inputs and results for the No Project/No Action Alternative and for all proposed Project action alternatives are compiled in Appendix 25B. Some additional results and findings are presented below.

#### No Project/No Action Alternative Findings

The No Project/No Action Alternative findings are based on a sensitivity analysis of changes in the SWP/CVP/Delta system that are expected to occur over the next 50 years as a result of a changing climate only (i.e., without implementation of a proposed Project).

The following observations related to the effect of climate change and sea level rise are primarily based on the Current, ELT Q5, and LLT Q5 scenario trend differences. Generally, these observations are consistent with water management and climate change effects expected and described previously. They are based on the results of VIC simulations of the climate and sea level scenarios selected and the subsequent results of CALSIM II simulations of the No Project/No Action Alternative:

- Increased runoff in late winter/early spring and reduced runoff in late spring and summer
- Increased salinity in the western and central Delta
- Reduced river and Delta inflow due to decreases in runoff, specifically in summer months and Dry and Critically Dry year conditions
- Increased Delta outflow requirements in Dry and Critically Dry year conditions due to increased salinity conditions
- Increased use of reservoir storage to maintain flow, temperature, and Delta salinity requirements
- Decreased use of reservoir storage to meet demands for agricultural and urban water use
- Decreased reservoir storage conditions in summer and fall and uncertain changes in frequency of annual refilling of existing reservoirs
- Increased variability and overall decreased water allocations for SWP and CVP Delta exports and other diversions
- Increased occurrence of dead pool<sup>12</sup> storage at reservoirs and potential operational interruptions

The CALSIM II results indicate changes in flows and storage conditions from the Current, ELT Q5, and LLT Q5 scenario trend, and to some extent the potential range of LLT Q2 and Q4 scenarios, such that the following is expected (but has not been confirmed with detailed modeling):

- Increased water temperatures in reservoirs and rivers
- Reduced suitable riverine habitat for coldwater fish due to warmer water temperatures throughout all seasons and lower flows during late spring and summer
- Modified peak and natural pulse flow conditions

Of particular importance is the finding of increased salinity in the western and central Delta. This salinity effect would be caused primarily by sea level rise, where sea water from San Francisco Bay would intrude into the Delta. The observed trend and range of effects to the X2 position is almost exclusively eastward,

<sup>&</sup>lt;sup>12</sup> For the purposes of this analysis, "dead pool" occurs when the operating storage in a reservoir equals zero. For most reservoirs, some water would remain in storage as described previously, but it could not be released for any downstream purpose because the water is at or below the lowest intake level.

indicating increased salinity. As shown in Table 25B-20 of Appendix 25B, X2 movement associated with climate change ranges between -0.3 km (0 percent) in October to 3.6 km (5 percent) in May. All months except October show positive or eastward movement, indicating diminished water quality. This result is indicated by comparing average X2 position associated with the No Project/No Action Alternative using current climate and the LLT Q5 trend. Consequently, Delta outflow would need to be increased because more water would be required to meet water quality requirements. The result would be a reduced amount of water available in storage to manage the system for all other uses. Consequently, storage in the major CVP and SWP reservoirs north of the Delta (including Trinity Lake, Shasta Lake, Lake Oroville, and Folsom Lake) would decrease, and exports from the Delta would be reduced. These results are consistent with previous studies finding that CVP and SWP operations would be most affected by annual runoff through mid-century, and then sea level rise becomes the most critical factor by the end of the century (Wang et al., 2011).

In addition, the climate change sensitivity analysis findings indicate that California's major water systems would become increasingly vulnerable to operational interruptions. For example, the occurrence of dead pool conditions at system reservoirs would increase with climate change. This type of vulnerability to operational interruptions is discussed in greater detail below and in Appendix 25B.

#### **Proposed Project Action Alternatives Findings**

Model results for all alternatives are compiled in Appendix 25B. The results in the appendix are shown in tables as seasonal, annual, and selected monthly values; differences with the Current climate and sea level scenario; and differences with the No Project/No Action Alternative for Current, ELT Q5, and LLT Q5 climate and sea level scenarios. The results are presented for long-term and upper, above median, below median, and lower quartile range averages. The results are also shown graphically as seasonal, annual, and selected monthly values ranked and charted against probability of exceedance; exceedance figures show the entire range of probability.

The following conclusions were made based on the comparison of the results of the CALSIM II simulations for the proposed Project action alternatives with the No Project/No Action Alternative evaluated for Current, ELT, and all LLT climate and sea level scenarios:

- The ability to divert water into proposed Project storage would be the same or slightly increased due to changes in the timing of snowmelt runoff and the continued opportunity to use the intakes under a wide range of climate scenarios.
- The proposed Project action alternatives could provide a similar array of potential benefits under a range of climate and sea level scenarios, including the primary objectives of (1) increasing survival of anadromous fish populations, (2) improving water supply reliability for agricultural, urban, and environmental uses, and (3) improving drinking and environmental water quality in the Delta.
- The proposed Project action alternatives would improve system storage conditions and could mitigate some of the effects of climate change and sea level rise specifically related to impacts on storage operations and associated increase in vulnerability of the water resources system to operational interruption.

The sensitivity analysis did not include the full suite of models that are listed in Appendix 6B, such as daily operations, temperature, fisheries, and economics modeling. However, the CALSIM II results do indicate changes in flows and storage conditions between the proposed Project action alternatives and the

No Project/No Action Alternative throughout the Current, ELT, and all LLT scenarios such that the following is expected (but has not been confirmed with modeling):

- The proposed Project with climate change would likely improve the temperature regime of the upper Sacramento River for salmonids, when compared to the No Project/No Action Alternative with climate change.
- As observed, the No Project/No Action Alternative performance of the CVP and SWP systems (for
  the purposes of water supply, water quality maintenance, and maintenance of aquatic habitats) would
  decrease with climate change and sea level rise because the systems would have less water to manage.
  Because the reliability of the SWP and CVP would be diminished with climate change, the economic
  value of additional water would likely be enhanced. The total value of proposed Project benefits may
  be greater as well.

#### Specific Effects of Climate Change and the Proposed Project

The analysis and discussion of effects to proposed Project action alternatives associated with climate change and sea level rise included both the trend (which includes the Current, ELT Q5, and LLT Q5 scenarios) and the range of potential effects (which includes LLT Q2 and LLT Q4 scenarios). The analysis and discussion focused on the sensitivity effects upon Alternative C. As shown in the comprehensive presentation of effects based upon detailed modeling, Alternative C consistently has the greatest effect upon resources, when compared to the No Project/No Action Alternative. Consequently, Alternative C likely reflects the greatest effect associated with climate change and sea level rise. The following observations were made based upon analyses and review of the sensitivity analysis results. A change in the trend of a metric of greater than five percent was considered to be a sensitive response to that metric. A change of less than five percent was considered to be minimally sensitive. Where appropriate, the cases where results support the anticipated effects described in the preliminary sections are identified.

1. Diversion to proposed Project storage for improved flexibility and benefits appears resilient to climate change and sea level rise effects. Diversion to proposed Project storage would be minimally sensitive to climate change and sea level rise, as shown in Figure 25-8. The trend in diversion to proposed Project storage indicates that there would be a reduction of less than one percent in the ELT Q5 scenario, and increases in diversion for all LLT scenarios. The observed LLT Q5 trend of diversion to proposed Project storage indicates an increase of 4.4 percent, when compared to the Current scenario. The increase in diversion to fill the proposed Sites Reservoir under all LLT climate and sea level scenarios demonstrates the resilience of the proposed Project in capturing excess flows for later use. This finding is consistent with and supported by the finding of increased runoff in late winter/early spring due to increased temperature effects on the timing of snowmelt runoff in the ELT and LLT scenarios.

The proposed Project would rely on water from a combination of sources, including the Sacramento River that flows into and through Shasta Lake, the Trinity River, and the tributaries between Shasta Lake and the proposed Delevan Pipeline. The result described above associated with proposed Project diversion capability indicates more specifically the resilience of the source waters for the proposed Project as their runoff pattern is modified by climate change and sea level rise. Meanwhile, a downward trend in north-of-the-Delta storage (at Trinity, Shasta, Oroville, and Folsom) was observed in the No Project/No Action Alternative and all proposed Project action alternative scenarios for the ELT Q5 and LLT Q5 climate and sea level scenarios. The rate of decline in storage conditions would

be slowed by the addition of the proposed Sites Reservoir to the water system. The expected increase of diversion to fill Sites Reservoir, for proposed Project action alternatives under all climate and sea level scenarios, coupled with the observed decrease in Sites Reservoir storage conditions relative to the Current scenario indicates that Sites Reservoir would fill and release at higher rates, potentially producing greater levels of benefits as climate change and sea level rise worsen.

2. System flexibility improvements (previously identified as a system need), as measured by end-of-May additional water in storage, would be minimally sensitive to climate change and sea level rise. Water in storage in May was shown because it represents the quantity of water available for system uses by water managers and operators as they enter the high water use season (for water supply, water quality maintenance in the Delta, and upstream habitat requirements). The trend of average additional water in storage in May, as shown in Figure 25-9 would be reduced by 0.25 percent for the ELT Q5 scenario and by 4.1 percent for the LLT Q5 scenario. As climate change and sea level rise effects increase, the ability of the proposed Project to improve flexibility would be somewhat diminished. The potential range of effect would range from a 1.8 percent increase to a 9.0 percent decrease. The amount of additional water available in storage in Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and the proposed Sites Reservoir would improve water and fisheries managers' ability to respond to various uncertainties and challenges, including climate change and sea level rise.

For the proposed Project action alternatives, Sites Reservoir storage conditions would decrease consistent with the trend observed in existing SWP and CVP storage across the ELT Q5 and LLT Q5 climate and sea level scenarios. These trends are similar; however, not as large as the trends seen for the No Project/No Action Alternative. The distinct difference in these trends in total storage between the proposed Project action alternatives and the No Project/No Action Alternative is that the No Project/No Action Alternative results show a substantial loss in systemwide storage due to climate change and sea level rise. The proposed Project action alternatives show improved storage, when compared to the No Project/No Action Alternative. As climate change and sea level rise effects increase, the gain in storage in comparison to the No Project/No Action Alternative (without climate change and sea level rise) would be lost. The results over the ELT Q5 and LLT Q5 trend show that the proposed Project action alternatives could mitigate the loss in storage associated with the ELT Q5 scenario and, depending on the alternative, much of the loss in storage associated with the LLT Q5 scenario. The proposed Project action alternatives could not mitigate for the loss in storage in the LLT Q2 scenario. Also, the ability of the proposed Project action alternatives to accomplish the proposed Project's primary objectives would depend primarily on the ability of the action alternative to store and manage additional flows not otherwise available in the No Project/No Action Alternative. Under all climate and sea level conditions, including Current, there would be improvements in operations of these reservoirs with the proposed Project action alternatives, when compared to the No Project/No Action Alternative under the same climate and sea level condition. It is assumed that reduction in these extreme operations (operating at dead pool conditions) would improve compliance with minimum flow criteria and Delta salinities standards, and would help to meet allocated diversion volumes and water rights priorities, as well as operating agreement requirements.

Finally, system flexibility (water in storage) is an excellent indicator of the viability and sustainability of the SWP and CVP water management systems. The ability of the systems to accomplish most of their purposes, including water supply, instream flows, temperature and habitat maintenance, Delta water quality, hydropower generation, and recreation, depend upon water in storage. Therefore, it is likely that if water in storage is improved by implementation of the proposed Project, then the long-

term viability and sustainability of California's water management system would be improved as well.

The ability of the proposed Project to provide benefits (i.e., meet Project objectives) is measured by metrics chosen to represent the three main proposed Project water benefits. These benefits are fish survival (indicated by the coldwater pools at existing reservoirs), water supply reliability (indicated by Delta deliveries to SWP and CVP contractors), and improved water quality (indicated by the X2 position). These metrics are described below in items 3 through 5.

3. Cold water pool improvements at the existing reservoirs, as indicated by additional end-of-September storage at Trinity Lake, Shasta Lake, Lake Oroville, and Folsom Lake, would be sensitive to climate change and sea level rise (Figure 25-10). The trend of Alternative C additional water in storage at existing reservoirs would be reduced by 13.2 percent and 16.8 percent for the ELT Q5 and LLT Q5 scenarios, respectively. The potential range of effect on the coldwater pool improvement does not contain the trend. For most metrics, Q5 falls within the Q2 to Q4 range. In this case, the coldwater pool improvement would be 3.2 percent to 41.0 percent for Q4 and Q2, respectively. For the primary Project objective of increasing survival of anadromous fish populations, the highest priority would be to maintain improved storage conditions through the Dry years and summer months (July through September season). The improvement in storage conditions during these periods would retain cooler water (i.e., a coldwater pool improvement) and allow for more water releases for improving temperature conditions in the river reaches downstream of these reservoirs. As indicated by the improvement in the beginning (end-of-May storage) and ending (end-of-September storage) of the coldwater pool maintenance period, there would be a potential improvement in temperature conditions downstream of Trinity Lake, Shasta Lake, Lake Oroville and Folsom Lake with the proposed Project action alternatives, when compared to the No Project/No Action Alternative under the same climate and sea level scenario. This was found to be the case under the Current scenario evaluated in the Draft Feasibility Report and in the detailed evaluation of the Draft EIR/EIS. Consistent with the intent of the proposed Project action alternatives operations, the most substantial relative improvement in storage would be at Shasta Lake.

Habitat suitability for anadromous fish populations is dependent upon both temperature and flow conditions. The expected improvement in storage conditions during the Dry years and summer months (July through September season) for cooler water (i.e., a coldwater pool improvement) and more water with the proposed Project action alternatives would result in temperature and flow improvements through increases in reservoir releases during Dry years and summer months (July through September season). These results indicate that proposed Project action alternatives would continue to improve conditions for fish survival with climate change.

4. Water supply reliability improvements, as indicated by exports from the Banks and Tracy pumping plants, would be minimally sensitive to climate change and sea level rise (Figure 25-11). Between Current, ELT Q5, and LLT Q5 climate and sea level scenarios, for all proposed Project action alternatives, long-term average annual total exports from the Banks Pumping Plant and Jones Pumping Plant would increase, when compared to the No Project/No Action Alternative. There are variations in these changes across climate scenarios as the changing conditions for Delta exports vary. This variation was described for the No Project/No Action Alternative. The values vary more in the LLT Q2 and Q4 results. Across all climate and sea level scenarios, below median and Dry year (lower quartile) averages show additional exports are sustained in drier year types due to the proposed

Project action alternatives. The absolute and relative magnitude of improvement increasing as the effect of climate change and sea level rise increases.

The relative increase in annual total exports under below median and Dry year average conditions is an indicator of the economic impact of the primary Project objective of improving water supply reliability for urban uses. The economic value of a given increment of water for urban use would increase as the "without project supply condition" deteriorates with climate change and sea level rise. The results of the sensitivity analysis indicate that the increment of water provided by the proposed Project action alternatives could increase even as overall system supply decreases. The primary Project objective of water supply reliability also includes agricultural and environmental uses (such as the replacement of wildlife refuge water supplies). The economic value of each of these supplies would be increased by storing and exporting these supplies through the Delta and making them available to the south-of-the-Delta water resources system. The results of the absolute and relative trends, when compared to the No Project/No Action Alternative, for below median and Dry year pumping at Banks Pumping Plant and Jones Pumping Plant indicate that the proposed Project action alternatives would continue to perform well (i.e., reliability improvements are sustained when comparing without climate change against with climate change) for the primary Project objective of increasing water supply reliability and indicate a trend of increased economic value of the exports as climate change and sea level rise occurs.

5. Water quality improvements, as indicated by the X2 position during July through September, would be minimally sensitive to climate change and sea level rise (Figure 25-12). The sensitivity analysis indicates that the trend of the X2 position would diminish by 0.1 percent in the ELT Q5 scenario and increase by 0.1 percent in the LLT Q5 scenario, when compared to the Current scenario. Between Current, ELT Q5, and LLT Q5 climate and sea level scenarios, the X2 position (and Old River at Rock Slough salinity conditions) would be improved during April through December. An improvement is indicated by a westward movement (i.e., reduction) in the X2 position (distance from the Golden Gate Bridge in kilometers) or a reduction in electrical conductivity (EC). The No Project/No Action Alternative results indicate that the degree of impact to the X2 position would vary according to Delta outflow conditions, and that the X2 position would move further eastward (i.e., it would increase) under all climate and sea level scenarios, when compared to the Current scenario.

The improvement shown in the ELT Q5 and LLT Q5 scenarios, when comparing the proposed Project action alternatives and the No Project/No Action Alternative at a specific climate and sea level condition, would result from the operation of the proposed Project for supplemental Delta outflows to improve water quality conditions for urban intakes and environmental benefit in the Delta. These releases would occur in the summer (July through September) and fall (October through December). The effectiveness of improving Delta water quality conditions with supplemental releases from the proposed Project would decrease with sea level rise. Water quality would still be improved with the proposed Project, but to a lesser degree. Under ELT Q5 and LLT Q4 scenario conditions, the releases would be as effective as, or more effective than, under the Current scenario; however, under LLT Q5 and LLT Q2, the effectiveness of releases would be further diminished. For this reason, the Ecosystem Enhancement Storage Account (EESA) Action 5 (Delta outflow for Delta Smelt Habitat Improvement) was removed from the climate change sensitivity analysis. This EESA water is instead used in this sensitivity analysis to further enhance the increase coldwater pool actions at the existing reservoirs. Consequently, the water quality improvement provided by the proposed Project is less than in the detailed analysis, which includes the ecosystem water quality action.

The results of the X2 position and the Old River at Rock Slough salinity results indicate that in summer and fall (July through December), there would be a potential benefit of operating the proposed Project action alternatives for the primary Project objective of improving drinking water quality and environmental water quality in the Delta. Water quality improvements would still be achievable even in climate change and sea level rise scenarios where the improvement would require relatively more water than in the Current scenario.

6. The sustainability of system reservoirs would be sensitive to climate change and sea level rise, as indicated by the trend increase of dead storage occurrences associated with the No Project/No Action Alternative. The proposed Project would have the ability to provide improved system sustainability, as indicated by reductions in occurrences of dead storage at system reservoirs; however, this ability would be sensitive to climate change and sea level rise. Dead storage occurrences would increase from 28 to 69 to 123 for the No Project/No Action Alternative under the Current, ELT Q5, and LLT Q5 scenarios, respectively. With Alternative C, the occurrences would be reduced to 9, 35, and 111, respectively. Both the No Project/No Action Alternative and Alternative C expected occurrences of dead storage are shown in Figure 25-13. The proposed Project effect of mitigating occurrences of dead storage would be reduced as the trend of climate change and sea level rise continues, with reductions of 67.8 percent, 49.3 percent, and 9.8 percent for the Current, ELT Q5, and LLT Q5 scenarios, respectively. The frequency of dead pool conditions would increase under ELT Q5 and LLT Q5 climate and sea level scenarios.

#### NODOS Effects with Climate Change and Sea Level Rise

The NODOS Project climate change and sea level rise sensitivity analysis compares some metrics associated with some environmental resources. As a sensitivity analysis, the evaluation is not as comprehensive or precise as the detailed evaluation of effects in the environmental resource chapters of this EIR/EIS (i.e., Chapters 6 through 31). The evaluations of proposed Project effects within the environmental resource chapters are based upon Current climate conditions.

The following discussion provides a general understanding of how environmental resources and effects associated with the proposed Project action alternatives may be altered with climate change. Each of the environmental resource categories are described with consideration of the anticipated general climate change effects to the resource, the potential for changed proposed Project effects with climate change, as compared to without climate change (i.e., as presented in the environmental resource chapters), and potential resiliency improvements that may be provided by proposed Project implementation. For this discussion, resilience for a resource is a potential improvement of the capacity for that resource to return to prior conditions after anticipated climate change and sea level rise effects.

Generally, the relative degree of environmental effects would be greater under the Current climate scenario because the SWP and CVP systems are already subject to significant environmental effects with the No Project/No Action Alternative in the climate change and sea level rise scenarios. If a significant effect were identified for the Current scenario, the effect would likely be relatively less significant in the sensitivity analysis scenario. As previously noted, effects to resources associated with the detailed evaluation and Current climate are evaluated using more comprehensive and detailed analysis and modeling. These more detailed evaluations and descriptions of proposed Project effects are found in the individual resources chapters. These more comprehensive analyses were not included as part of the climate change and sea level rise sensitivity analysis. Consequently, more precise determinations of effects associated with the sensitivity analysis are not available.

#### Surface Water Resources (Chapter 6)

Climate change and sea level rise are expected to affect surface water resources due to the anticipated increased air, water, and soil temperatures; altered runoff; increased frequency and severity of floods and droughts; and Delta salinity intrusion. Most of these effects were evaluated in the NODOS Project climate change sensitivity analysis in this chapter. The sensitivity analysis results indicate that most metrics of surface water resources, including reservoir storage, streamflow, and deliveries, would trend negatively as climate change and sea level rise effects increase in the future. However, with implementation of Alternatives A, B, and C, water supply reliability would be maintained or increased, when compared to the No Project/No Action Alternative. The NODOS Project formulations were developed to add resiliency to the CVP, SWP, and Central Valley water systems. As noted, these systems have an identified need for flexibility (i.e., water in storage) that would be demonstrably enhanced by implementation of the proposed Project. In addition, the proposed Project's ability to meet objectives that require additional water, including fish survival, water supply reliability, water quality, and flexible generation hydropower, appears resilient to climate change and sea level rise effects. Having more water in storage, both in the proposed Sites Reservoir and in existing reservoirs, would allow water system operators and managers to more easily adapt to a number of future uncertainties, including climate change.

#### Surface Water Quality (Chapter 7)

Climate change and sea level rise are expected to affect surface water quality due to the anticipated increased water temperatures, altered runoff, increased frequency and severity of floods and droughts, and increased Delta salinity. As noted previously, salinity in the western and central Delta is expected to increase due to both sea level rise and changes in runoff, especially during summer/fall months and drier year type conditions. As in the detailed Current climate analysis comparison of proposed Project effects, the X2 position would generally increase during the winter/spring period when the proposed Project would divert, and the X2 position would improve (i.e., decrease) during summer/fall, reflecting the Delta water quality proposed Project objective improvements. According to the sensitivity analysis, changes to the X2 position with climate change would be similar to those with Current climate. Improvements to the X2 position supported by the proposed Project water quality objective operations would, however, become relatively less effective with climate change and sea level rise. As noted in the Surface Water Resources discussion presented above, the proposed Project action alternatives would be a helpful adaptive asset and provide resilience because water system operators and managers would have more water in storage to manage Delta water quality, among other proposed Project and existing system objectives.

#### Fluvial Geomorphology and Riparian Habitat (Chapter 8)

Climate change and sea level rise may change our rivers geomorphic characteristics and associated riparian habitat. Changes could occur as a result of the anticipated increased frequency and severity of high flow events and erosion, and changes in runoff timing. In addition, future reservoir operations would be maintained at relatively lower levels to respond to increased demand. These operations would allow a greater percentage of flood flows to be managed by existing reservoirs, thereby reducing geomorphic function and riparian succession below those facilities. The total direction and magnitude of these effects associated with climate change and sea level rise are uncertain. However, the adaptive capability and resilience of the system, as described above, would be improved with proposed Project implementation.

Relatively fuller reservoirs (such as associated with proposed Project implementation) may improve resiliency to climate change and sea level rise for geomorphic functions and riparian success.

#### Flood Control and Management (Chapter 9)

Climate change and sea level rise are anticipated to affect flood management. Water storage levels in existing reservoirs with climate change and sea level rise are expected to trend down. This result is shown in the sensitivity analysis No Project/No Action scenario. This effect could provide some improvement in flood management capability by providing more space in reservoirs for flood events. However, expected increases in the frequency and severity of high flow events would diminish flood management capability. The total magnitude and direction of effects on flood management is uncertain, and therefore, speculative. As noted in Chapter 9 Flood Control and Management, there would be some flood management benefit for the areas immediately downstream of the proposed Project dams that are prone to flooding. The adaptive capability related to flood management is less certain. As noted above, water system operators and managers would have more water to manage with proposed Project implementation than without. The expected additional water in storage could potentially provide operators and flood and water managers additional system resources to shift additional flood management protection to existing reservoirs, thus providing some resilience. This type of operation was not included in the proposed Project action alternatives formulations. Although this type of adaptive operation would be possible and would provide some resilience for flood management, this type of flood management operational change is speculative.

#### Groundwater Resources (Chapter 10)

Groundwater resources are likely to be affected by climate change and sea level rise. Groundwater use is expected to increase as surface water availability is affected by increasing temperatures, as runoff shifts, and due to Delta salinity intrusion that would require additional water quality dedicated releases from reservoirs. Comparative effects of the proposed Project would likely be similar with current conditions, when compared to climate change and sea level rise conditions. Some resilience of groundwater resources may be provided by proposed Project benefits because the water system (i.e., surface and groundwater) would be improved by proposed Project reliability benefits and improved surface water storage conditions. For example, a more reliable surface water system would reduce dependence upon the groundwater system. Consequently, the adaptive capability and resilience of the surface water system would improve the resiliency of the groundwater resources that are expected to lose resilience with climate change and sea level rise.

#### Groundwater Quality (Chapter 11)

Climate change and sea level rise are expected to affect groundwater quality due to the anticipated changes in runoff, increased soil temperature, and Delta salinity intrusion. Specific climate change and sea level rise effects, as well as potential changes to identified proposed Project impacts to groundwater quality within the three study areas, are uncertain.

#### Aquatic Biological Resources (Chapter 12)

Climate change and sea level rise are expected to affect aquatic biological resources due to the anticipated increased air and water temperatures, altered runoff and erosion, Delta salinity intrusion, and increased acidification of ocean waters from increased CO<sub>2</sub>. The ability of water system operators to maintain stream temperatures that support salmonids would likely be increasingly challenged as the coldwater pools at existing reservoirs are compromised due to other increasing system needs. Increased air

temperatures are expected to lead to increased water temperatures in streams and reservoirs. The climate change and sea level rise sensitivity analysis indicates a trend of decreased water in storage for the No Project/No Action Alternative. As climate change effects increase over time, more water is expected to be required to meet Delta salinity standards, which would decrease the amount of water available for all other purposes, including instream fishery needs such as coldwater pool management and stream temperature maintenance.

As noted previously, the proposed Project alternative operations with climate change were modified (when compared to the proposed Project alternatives operations with current climate) to emphasize coldwater pool management over the delta smelt habitat supplemental flows. Some Project-related water quality improvements would persist (as noted above). The proposed Project would provide significant adaptive capability for water and fishery managers that face uncertain future conditions, including climate change and sea level rise. The fish survival actions that improve the coldwater pools at existing reservoirs and provides supplemental temperature flows downstream would provide some resilience to increased water temperatures that are expected with climate change and sea level rise. Improved water in storage would improve water system operators' ability to support system objectives, including maintaining and improving anadromous fish habitat. The benefits associated with fish survival, with the exception of supplemental flows for delta smelt, appear to be sustainable with the climate change and sea level rise trend.

The NODOS Investigation has made recommendations to support an adaptive approach to the fishery benefits provided by the proposed Project. Conceptually, the fishery benefits would be supported by a proposed Project EESA, as described in Chapter 3 Description of the Proposed Project/Proposed Action and Alternatives. More practically, a portion of proposed Project resources (i.e., storage and conveyance) would be committed to providing eight water-related actions to improve anadromous fish habitat at and downstream of existing CVP and SWP reservoirs and in the Delta. The relative priorities of ecosystem actions supported by the EESA may change over time. Climate change and sea level rise effects may warrant some adaptation of the EESA. Modifications could be made with the approval of member agencies of a proposed governing board. This adaptive capability would support the resilience of the proposed Project and its benefits.

#### **Botanical Resources (Chapter 13)**

Climate change and sea level rise are expected to affect botanical resources due to the anticipated increased air and water temperatures, altered runoff and erosion, increased frequency and severity of flood and drought events, and salinity intrusion in the Delta. These effects could result in changes in vegetation species abundance (including invasive species), habitat quality, species range, and the spread of pests. The relative effect of climate change and sea level rise upon the identified proposed Project impacts to botanical resources is uncertain.

#### Terrestrial Biological Resources (Chapter 14)

Climate change and sea level rise are expected to affect terrestrial biological resources due to the anticipated higher temperatures, altered runoff and erosion, increased frequency and severity of flood and drought events, and Delta salinity intrusion. These effects are expected to contribute to decreased wildlife species abundance and habitat quality. However, some of these effects could improve conditions for certain species. For example, the anticipated increased frequency and severity of flood events and

associated erosion with climate change would likely increase the quantity and quality of bank swallow nesting habitat.

The climate change sensitivity analysis indicates a general decrease in storage at existing reservoirs with the No Project/No Action Alternative. The analysis also indicates an increase in storage with proposed Project implementation, when compared to the No Project/No Action Alternative. This Project-related increase in storage would likely benefit bald eagles because long-term monitoring data from Shasta Reservoir indicate that bald eagle production increases as reservoir surface water elevation increases. The relative effect of climate change and sea level rise upon the identified proposed Project impacts to terrestrial biological resources is uncertain.

#### Wetlands and Other Waters of the U.S. (Chapter 15)

Climate change and sea level rise are expected to affect wetlands and other waters of the U.S. Because wetlands and waters of the U.S. are a subset of surface water resources, the effects described for surface water resources would also apply to this resource. The effects include increased air, water, and soil temperatures; altered runoff; increased frequency and severity of floods and droughts; and Delta salinity intrusion. In addition, decreased species abundance and habitat quality, the spread of pests, and increased fire risk would affect wetlands. The proposed Project would provide improvements and adaptive capability to the water resources systems of the State, including the CVP and SWP and their respective facilities and associated watersheds, including improved storage conditions. Improved storage may provide some resilience to the effects of climate change and sea level rise upon wetlands and waters of the U.S. Relatively fuller reservoirs would more effectively support downstream wetlands and waters of the U.S. that are dependent upon either deliveries or streamflow. The relative effect of climate change and sea level rise upon the identified proposed Project impacts to wetlands and other waters of the U.S. is uncertain.

#### Geology, Minerals, Soils, and Paleontology (Chapter 16)

Climate change and sea level rise could affect geology, minerals, soils, and paleontology due to the anticipated increased soil temperature, altered runoff, increased frequency and severity of flood and drought events, increased Delta salinity intrusion, and changes in rates of erosion. The relative effect of climate change and sea level rise upon identified proposed Project impacts to these resources is uncertain.

#### Faults and Seismicity (Chapter 17)

Faults and seismicity are not expected to be affected by climate change and sea level rise. However, if there is an effect, the relative effect of climate change and sea level rise upon identified proposed Project impacts to this resource is uncertain.

#### Cultural Resources (Chapter 18)

Climate change and sea level rise are expected to affect cultural resources due to the anticipated increased soil temperatures, altered runoff and erosion, increased frequency and severity of flood and drought events, Delta salinity intrusion, and increased fire risk. The relative effect of climate change and sea level rise upon identified proposed Project impacts to cultural resources is uncertain.

#### Indian Trust Assets (Chapter 19)

The nature of Indian Trust Assets indicates a potential connection to other resource areas including land use, surface water, minerals, and terrestrial and aquatic biological resources. However, as noted in Chapter 19, there are no ITAs within the vicinity of the proposed Project study areas.

#### Land Use (Chapter 20)

Land use is expected to be affected by climate change and sea level rise due to the anticipated increased air and soil temperature, altered runoff, Delta salinity intrusion, and increased fire risk. The relative effect of climate change and sea level rise upon identified proposed Project impacts to land use is uncertain.

#### Recreation Resources (Chapter 21)

Climate change and sea level rise are expected to affect recreation resources due to the anticipated increased temperatures, altered runoff, increased frequency and severity of flood and drought events, and Delta salinity intrusion. These effects could result in changes in species abundance, habitat quality, pest populations, and fire risk. Proposed Project implementation would result in increased surface water level fluctuations at San Luis Reservoir. The relative effect of climate change and sea level rise upon identified proposed Project impacts to San Luis Reservoir is uncertain.

Generally, recreation opportunities would be diminished when reservoir water storage levels are low. Implementation of the proposed Project action alternatives is expected to improve storage conditions in the reservoirs north of the Delta, including Trinity, Shasta, Oroville, and Folsom. The higher reservoir levels associated with proposed Project implementation would provide recreation benefits at those reservoirs. With climate change and sea level rise, the trend of Alternative C additional water in storage at existing reservoirs would be reduced, but would still be an improvement, when compared to the No Project/No Action Alternative.

#### Socioeconomics (Chapter 22)

Climate change and sea level rise are expected to affect socioeconomics due to the anticipated increased temperatures, altered runoff, increased frequency and severity of flood and drought events, Delta salinity intrusion, spread of pests, and increased fire risk. Specifically, climate change and sea level rise effects to the CVP and SWP water systems could have various negative effects to socioeconomics, including an increase in the price and availability of water, increasing crop prices as well. The relative effect of climate change and sea level rise upon identified proposed Project impacts to socioeconomics is uncertain. From a proposed Project perspective, the array of benefits appears to be sustainable with climate change and sea level rise (refer to Figures 25-10 through 25-12). The unit value of the benefits would likely be greater with the effects of climate change and sea level rise, assuming a typical supply and demand response (i.e., as supply is diminished by climate change and sea level rise effects, a shortage would result in higher water prices or value). Because the proposed Project benefits associated with Project objectives appear sustainable and the unit values would likely be greater, some resilience or positive socioeconomic effects appear likely with climate change and sea level rise as well.

#### Environmental Justice (Chapter 23)

Climate change and sea level rise are expected to affect the general population. Consequently, similar effects are anticipated with minorities and low-income populations (i.e., environmental justice populations) as well due to the anticipated increased temperatures, increased severity and frequency of

flood and drought events, Delta salinity intrusion, changes in species range, and distribution, and increased fire risk. The relative effect of climate change and sea level rise upon identified proposed Project impacts to environmental justice populations is uncertain.

#### Air Quality (Chapter 24)

Climate change and sea level rise are expected to affect air quality due to the anticipated increased air temperatures, increased frequency and severity of floods, increased fire risk, and ocean acidification. The relative effect of climate change and sea level rise upon identified proposed Project impacts to air quality is uncertain.

#### Climate Change and Greenhouse Gas Emissions (Chapter 25)

Proposed Project operations would be similar with and without climate change and sea level rise. The effects upon total GHG emissions associated with the proposed Project and pumping specifically would be compensated by the GHG emission improvements related to the renewable integration operation of the Project, as described in the GHG emissions portion of this chapter.

#### Navigation, Transportation, and Traffic (Chapter 26)

Climate change and sea level rise are expected to affect navigation, transportation, and traffic due to the anticipated increased frequency and severity of floods. The relative effect of climate change and sea level rise upon identified proposed Project impacts to navigation, transportation, and traffic is uncertain.

#### Noise (Chapter 27)

Noise is not expected to be affected by climate change and sea level rise. However, if there is an effect, the relative effect of climate change and sea level rise upon identified proposed Project impacts to this resource is uncertain.

#### Public Health and Environmental Hazards (Chapter 28)

Climate change and sea level rise are expected to affect public health and environmental hazards due to the anticipated increased temperatures, increased frequency and severity of floods and droughts, Delta salinity intrusion, spread of pests, and increased fire risk. The relative effect of climate change and sea level rise upon identified proposed Project effects to public health and environmental hazards is uncertain.

#### Public Services and Utilities (Chapter 29)

Climate change and sea level rise is expected to potentially affect public services and utilities due to anticipated increased temperature, increased frequency and severity of flood and drought events, spread of pests, and increased fire risk. The relative effect of climate change and sea level rise upon identified proposed Project effects to public service and utilities is uncertain.

#### Visual Resources (Chapter 30)

Climate change and sea level rise are expected to affect visual resources due to the anticipated increased air and water temperatures, increased severity and frequency of flood and drought events, changes in vegetation and wildlife species distribution, and increased fire risk. The relative effect of climate change and sea level rise upon identified proposed Project effects to visual resources is uncertain.

#### Power Production and Energy (Chapter 31)

Climate change and sea level rise are expected to affect power production and energy due to the anticipated increased temperatures, altered runoff, and increased frequency and severity of flood and drought events. Some of these climate change and sea level rise effects would increase or decrease hydropower production; some would increase or decrease energy needs associated with the CVP and SWP systems. The proposed Project is intended to provide a specific kind of adaptive capability for power production and energy. Consistent with hydropower project objective, the proposed Project would provide hydropower facilities to support integration of renewable energy sources. The relative effect of climate change and sea level rise upon identified proposed Project impacts to power production and energy is uncertain.

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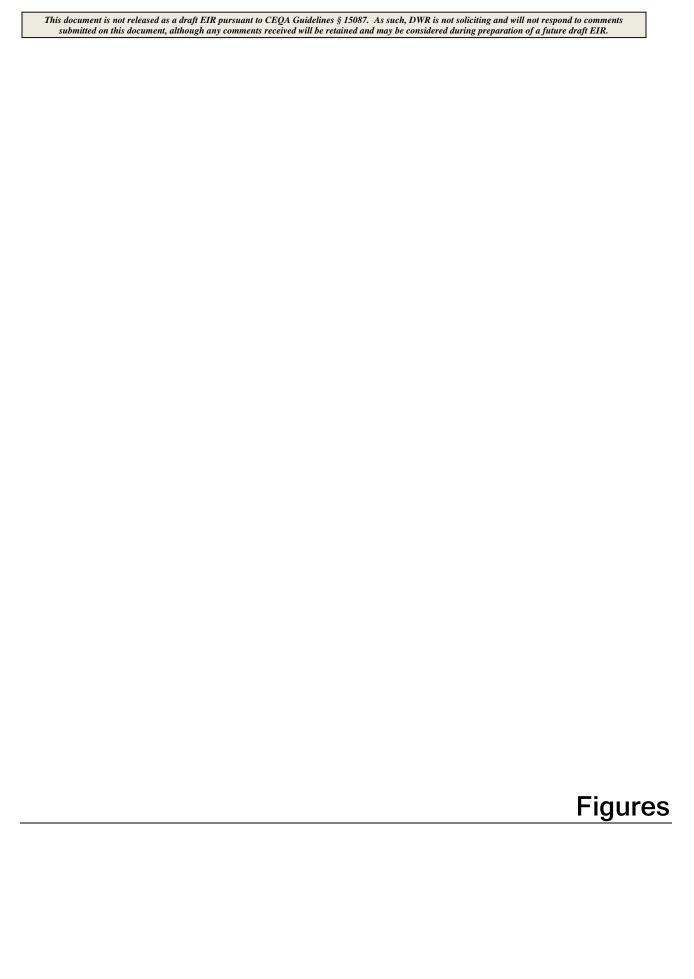
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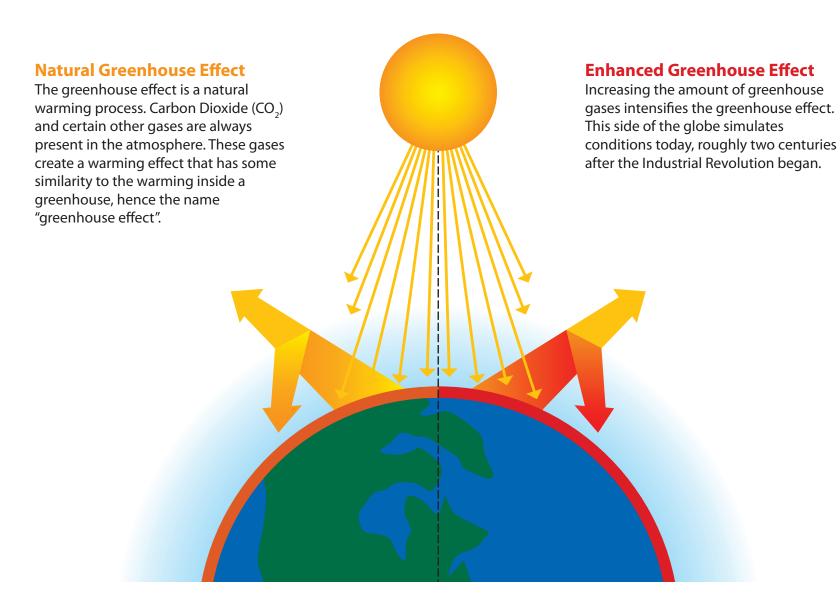


FIGURE 25-1
The Greenhouse Gas Effect
North-of-the-Delta Offstream Storage Project

## DWR Total Emissions 1990-2050 Including Alternative A

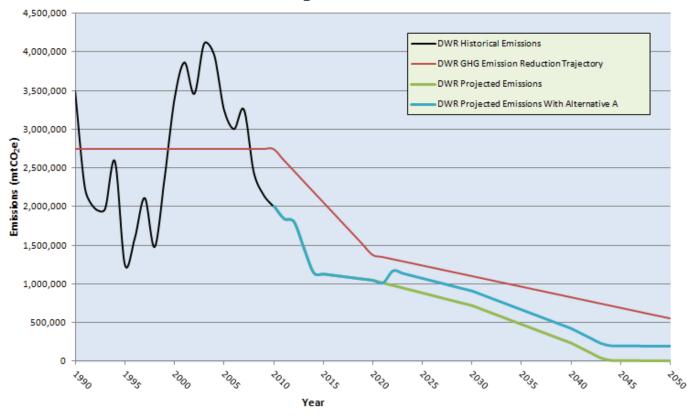


FIGURE 25-2 Alternative A Total Emissions -Historical and Projected, 1990-2050 North-of-the-Delta Offstream Storage Project

## DWR Total Emissions 1990-2050 Including Alternative B

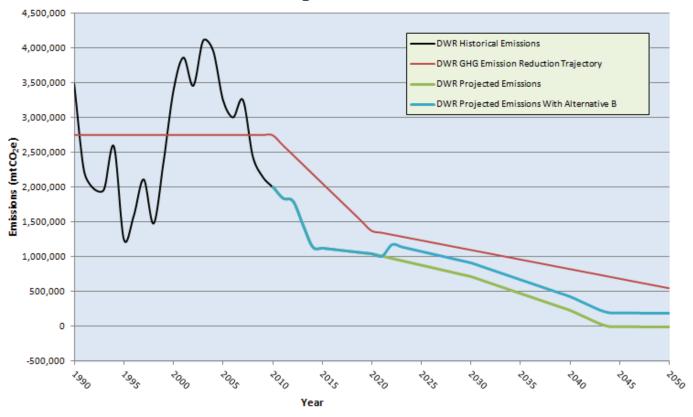


FIGURE 25-3 Alternative B Total Emissions -Historical and Projected, 1990-2050 North-of-the-Delta Offstream Storage Project

## DWR Total Emissions 1990-2050 Including Alternative C

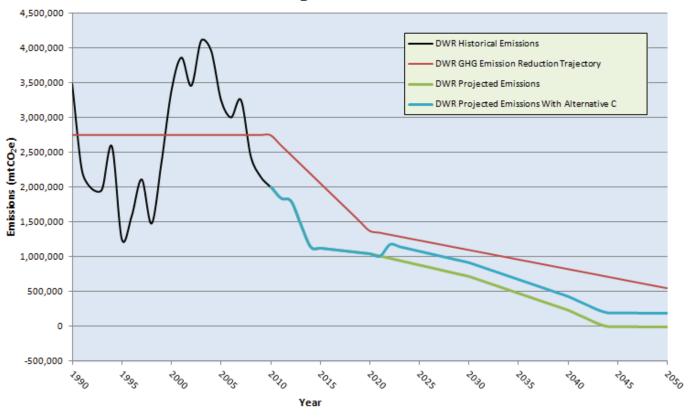
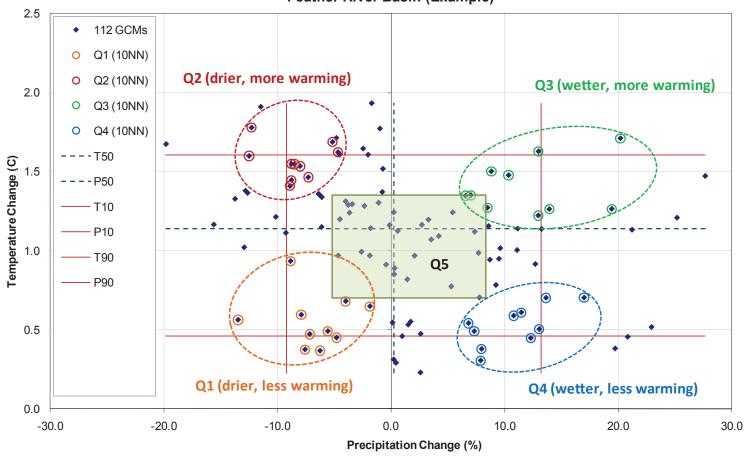


FIGURE 25-4 Alternative C Total Emissions -Historical and Projected, 1990-2050 North-of-the-Delta Offstream Storage Project

# Relationship Between Changes in Mean Annual Temperature and Precipitation Ensembles - 10 NN Method Feather River Basin (Example)

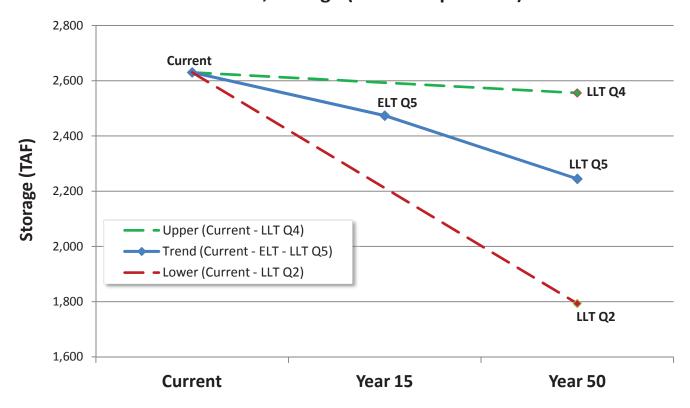


Note: The Q5 ensemble is bounded by the 25th and 75th percentile joint temperature-precipitation change. Ensembles Q1-Q4 are selected to reflect the results of the ten (10) projections nearest each of 10th and 90th joint temperature-precipitation change bounds.

FIGURE 25-5
Example Downscaled Climate Projections used for Deriving Climate Ensembles (Q1-Q5) for the Feather River Basin for the ELT Scenario (Year 2025, Climate Period 2011 to 2040)

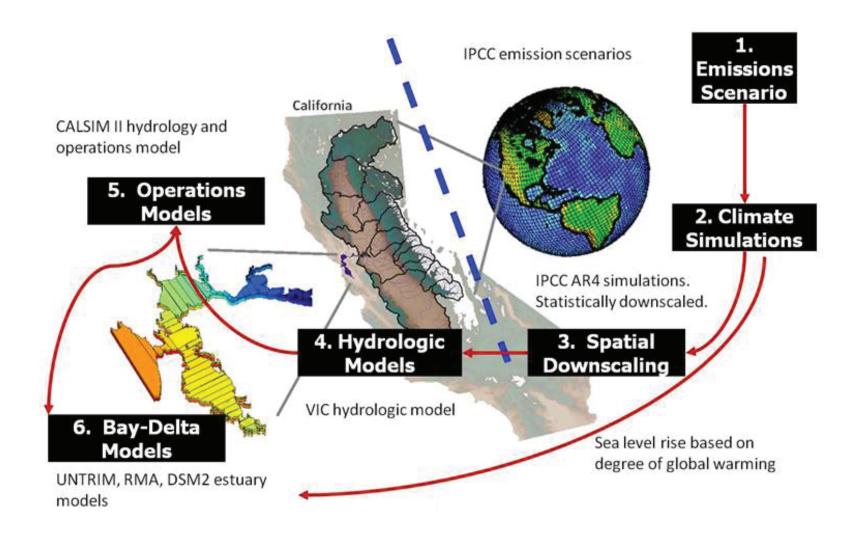
North-of-the-Delta Offstream Storage Project

# No Project/No Action Alternative Shasta Lake, Storage (End-of-September)



**FIGURE 25-6** 

No Project/No Action Alternative Showing the Trend and Range of Impact of ELT Q5, LLT Q5, LLT Q2, and LLT Q4 Climate Change and Sea Level Rise Scenarios on Average Shasta Lake End-of-September Storage



Adapted from Cayan and Knowles, SCRIPPS/USGS, 2003.

FIGURE 25-7
Graphical Depiction of the Analytical Process for Incorporating Climate Change into the CALSIM II Model for Water Resources Planning Purposes

North-of-the-Delta Offstream Storage Project

Alternative C
Diversion to Sites Reservoir, Annual Volume

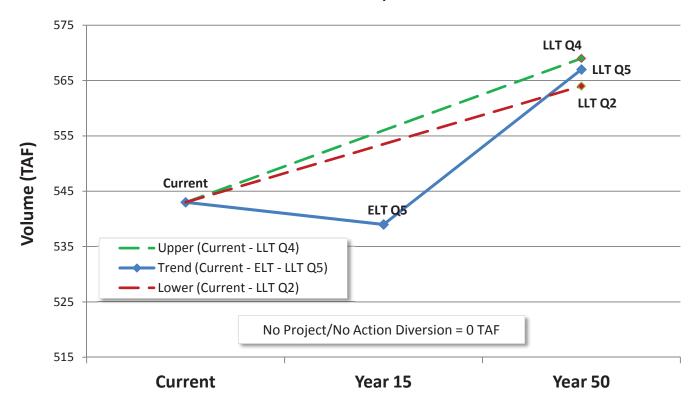
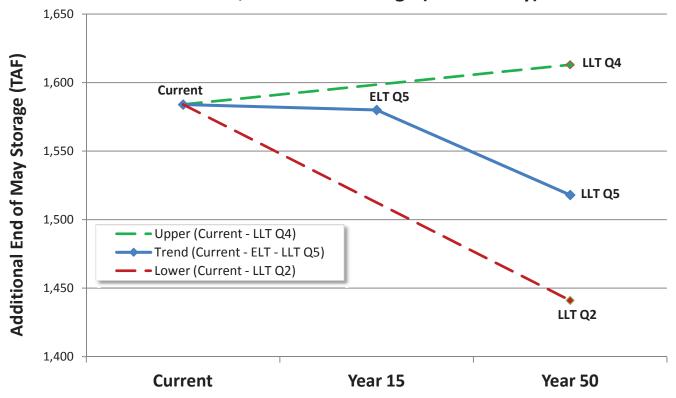


FIGURE 25-8
Alternative C Average Annual Diversion to Sites
Reservoir Storage Showing the Trend and Range of
Impact of ELT Q5, LLT Q5, LLT Q2, and LLT Q4 Climate
Change and Sea Level Rise Scenarios

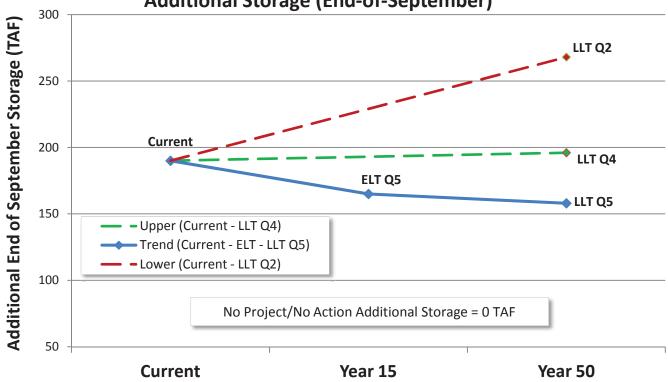
Alternative C
North of Delta, Additional Storage (End-of-May)



#### **FIGURE 25-9**

Alternative C Average Additional Water in Storage compared to the No Project/No Action Alternative, End of September, Including Trinity, Shasta, Oroville, and Folsom Reservoirs Showing the Trend and Range of Impact of ELT Q5, LLT Q5, LLT Q2, and LLT Q4 Climate Change and Sea Level Rise Scenarios

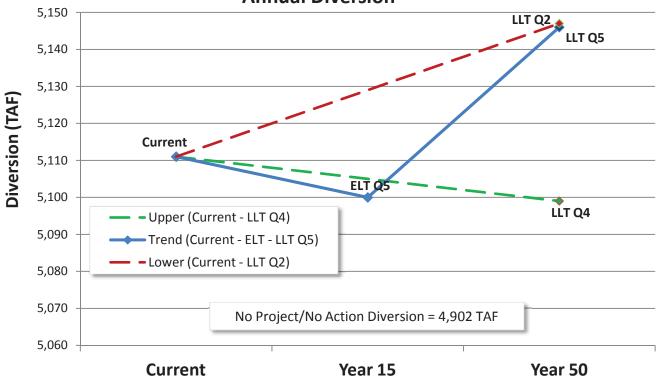
# Alternative C North of Delta Existing Reservoirs, Additional Storage (End-of-September)



#### **FIGURE 25-10**

Alternative C Average Additional Water in Storage compared to the No Project/No Action Alternative, End of September, Including Trinity, Shasta, Oroville, and Folsom Reservoirs Showing the Trend and Range of Impact of ELT Q5, LLT Q5, LLT Q2, and LLT Q4 Climate Change and Sea Level Rise Scenarios

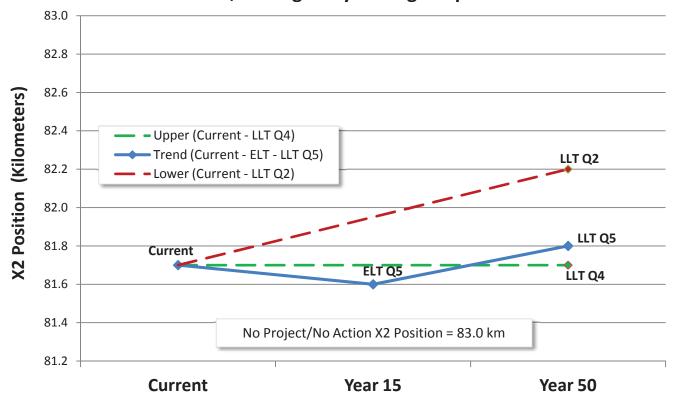




#### **FIGURE 25-11**

Alternative C Average SWP and CVP Exports from the Delta Showing the Trend and Range of Impact of ELT Q5, LLT Q5, LLT Q2, and LLT Q4 Climate Change and Sea Level Rise Scenarios

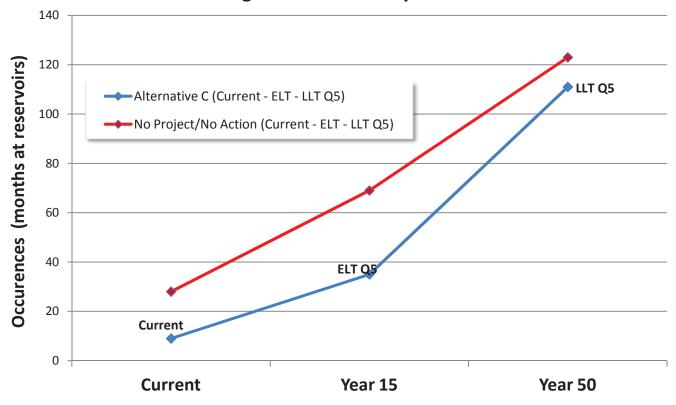
Alternative C
X2 Position, Average July through September



**FIGURE 25-12** 

Alternative C Average X2 Position During July through September Showing the Trend and Range of Impact of ELT Q5, LLT Q5, LLT Q2, and LLT Q4 Climate Change and Sea Level Rise Scenarios

Alternative C
Dead Pool Storage Conditions at System Reservoirs



#### **FIGURE 25-13**

No Project/No Action Alternative and Alternative C Average Dead Storage Occurrences (Number of Months) at Trinity, Shasta, Oroville, Folsom, and San Luis reservoirs (Trend with Current, ELT Q5, and LLT Q5 Scenarios)